

*Please note that the audio of this public meeting will be recorded and published on Council's website where it will be available for one (1) month, in accordance with Council's decision.*



## **AGENDA**

**FOR COUNCIL MEETING TO BE HELD ON**

**24 JUNE 2024 AT 6.30PM**

**IN THE COUNCIL CHAMBER, 34 CHURCH STREET, SALISBURY**

### **MEMBERS**

Mayor G Aldridge  
Cr B Brug  
Cr L Brug  
Deputy Mayor, Cr C Buchanan  
Cr J Chewparsad  
Cr A Graham  
Cr K Grenfell  
Cr D Hood  
Cr P Jensen  
Cr M Mazzeo  
Cr S McKell  
Cr S Ouk  
Cr S Reardon

### **REQUIRED STAFF**

Chief Executive Officer, Mr J Harry  
Deputy Chief Executive Officer, Mr C Mansueto  
General Manager City Infrastructure, Mr J Devine  
General Manager Community Development, Mrs A Pokoney Cramey  
General Manager City Development, Ms M English  
Manager Governance, Mr R Deco  
Team Leader Council Governance, Ms J O'Keefe-Craig



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## Council Meeting: 24 June 2024

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## Committee Reports

### Policy and Planning Committee: 17 June 2024

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#### *Chair: Cr C Buchanan*

- 1.0.1 Future Reports for the Policy and Planning Committee
- 1.1.1 Discharge of Encumbrance at Greenwith (formerly Salisbury Heights)
- 1.1.2 Strategic Asset Management Plan 2024/2025 Adoption

### Finance and Corporate Services Committee: 10 June 2024

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#### *Chair: Cr B Brug*

- 2.0.1 Future Reports for the Finance and Corporate Services Committee
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- 2.1.2 NAWMA (Northern Adelaide Waste Management Authority) Third Quarter Budget Review 2023/24
- 2.1.3 2024/25 Long Term Financial Plan and Annual Business Plan and Budget Public Consultation Report
- 2.1.4 Budget Update
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- 2.1.6 Little Para Golf Course: Proposed Fees and Charges 2024-25
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- 2.1.8 Australia Post Minimum for Rate Payments

### Governance and Compliance Committee: 17 June 2024

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#### *Chair: Cr D Hood*

- 3.0.1 Future Reports for the Governance and Compliance Committee
- 3.1.1 Dog and Cat Management (Breeder Reforms) Amendment Bill 2024

### Urban Services Committee: 17 June 2024

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#### *Chair: Cr S Ouk*

- 4.0.1 Future Reports for the Urban Services Committee
- 4.1.1 Capital Works - May 2024
- 4.1.2 Re-use and Recycle Hubs in our Community Centres
- 4.1.3 NAWMA Collection Contract - Letter to the NAWMA Board
- 4.2.1 Lake Windemere Children's Centre - Playground petition

### Community Wellbeing and Sport Committee: 17 June 2024

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#### *Chair: Cr D Hood*

- 5.0.1 Future Reports for the Community Wellbeing and Sport Committee
- 5.1.1 Youth Sponsorship Applications - May 2024
- 5.2.1 Our Big Backyard (OBBY) Little Para
- 5.2.2 Recreation Centres: Proposed Fees & Charges 2024-25 (Further Information Report as Requested by Finance and Corporate Services Committee on Tuesday, 11 June 2024)

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## **Innovation and Business Development Committee**

*No Innovation and Business Development Committee meeting was held in June 2024.*

## **Audit and Risk Committee**

*No Audit and Risk Committee meeting was held in June 2024.*

## **Council Assessment Panel**

*No Council Assessment Panel meeting was held in May 2024.*

## **CEO Review Committee**

*No CEO Review Committee meeting was held in June 2024.*

## **General Business Items**

GB1	2024/25 Budget Status Report	Pg 35
GB2	Adoption of the Long Term Financial Plan and Annual Plan, Budget and Declaration of Rates	Pg 45
GB3	Declaration of Globe Derby Community Club Separate Rate	
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## **Mayor’s Diary Report**

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## **Reports from Council Representatives**

### **Questions on Notice**

*There are no Questions on Notice.*

### **Questions Without Notice**

### **Motions on Notice**

*There are no Motions on Notice.*

### **Motions Without Notice**

### **Other Business**

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## Orders to Exclude the Public

### Committee Reports:

#### Policy and Planning Committee: 17 June 2024

*Chair: Cr C Buchanan*

- 1.4.1 Implementation of the Strategic Growth Framework - Update on Investigations and Code Amendments  
**\*\*See Further Information Item:**  
*1.4.1FI: Implementation of the Strategic Growth Framework - Update on Investigations and Code Amendments*
- 1.4.2 Proposed City of Salisbury Code Amendment Bolivar

#### Finance and Corporate Services Committee: 11 June 2024

- 2.4.1 Postponement of Clean Up Charges under Section 182 of the Local Government Act  
**\*\* See Further Information Item:**  
*2.4.1FI: Postponement of Clean Up Charges under Section 182 of the Local Government Act*

#### Urban Services Committee: 17 June 2024

*Chair: Cr S Ouk*

- 4.4.1 St Kilda Tramway Interface Agreement
- 4.4.2 Access improvements – Carisbrooke Park to Harry Bowey  
**\*\* See Further Information Item:**  
*4.4.2FI Access Improvements - Carisbrooke Park to Harry Bowey*
- 4.4.3 St Kilda Tackle and Tucker - Further Five Year Lease Extension

#### Community Wellbeing and Sport Committee: 17 June 2024

*Chair: Cr D Hood*

- 5.0.2 Recommendations of the Confidential Salisbury Living Sub Committee meeting held on Tuesday 11 June 2024:  
 SLSC2 Strategic Development Projects - Status Report  
 SLSC3 Salisbury City Centre Land Facilitation Agreement Update
- 5.4.1 Community Bus Continuation
- 5.4.2 Salisbury City Centre Land Facilitation Agreement Update (Further Information Report as noted at the Salisbury Living Sub Committee on Tuesday, 11 June 2024)
- 5.4.3 Sports Leasing  
**\*\* See Late Further Information Item - to be tabled at the Council meeting 24 June 2024.**

**CLOSE**



John Harry  
**CHIEF EXECUTIVE OFFICER**

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## **KAURNA ACKNOWLEDGEMENT**

*The City of Salisbury acknowledges that we are meeting on the traditional Country of the Kurna people of the Adelaide Plains and pays respect to Elders past and present. We recognise and respect their cultural heritage, beliefs and relationship with the land. We acknowledge that they are of continuing importance to the Kurna people living today.*

## **PRAYER**

*Father in heaven*

*We thank you for the wondrous resources of our City, for its people, its environment and its sense of community.*

*We thank you for the opportunity to now deliberate over how best to help our community.*

*Please bless that we will respect one another and that we will all do our best to make decisions that will help our community to grow and prosper.*

*Bless our efforts this day in God's name.*

*Amen.*

## **APOLOGIES**

### **LEAVE OF ABSENCE**

#### **LOA1 Leave of Absence Request: Cr Lauren Brug**

A request for Leave of Absence for the 24 June 2024 Council Meeting has been received from Councillor Lauren Brug.

#### **RECOMMENDATION**

That Council:

1. Approves the Leave of Absence request for Cr Lauren Brug for the 24 June 2024 Council Meeting.

#### **LOA2 Leave of Absence Request: Cr Beau Brug**

A request for Leave of Absence for the 24 June 2024 Council Meeting has been received from Councillor Beau Brug.

#### **RECOMMENDATION**

That Council:

1. Approves the Leave of Absence request for Cr Beau Brug for the 24 June 2024 Council Meeting.

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## PUBLIC QUESTION TIME

## DEPUTATIONS

*No Deputations have been received.*

## PRESENTATION OF MINUTES

Presentation of the Minutes of the Council Meeting held on 27 May 2024.

## PETITIONS

### PET1

### Excessive Noise from Nova Church, Ingle Farm

#### Petition Details

Date Received

12 June 2024

Number of Signatories

A petition with 53 signatures has been received. While the petition did not meet the requirements under the *Local (Procedures at Meetings) Regulations 2013* to include the details of the issue at the top of every page (to ensure that each signatory is fully aware of what the petition is outlining) it is recognised that the matters raised in the petition have been raised previously by the local community.

To this end, only 12 of the signatories meet the legislative requirements of a petition as pages 2 and 3 of the petition do not contain a petition statement at the top of each page.

Nature of Petition

The petitioners are requesting “*Council to impose immediate expiation penalties and sanctions on the management of Nova Church at 61 Baloo Street, Ingle Farm for allowing the continued and persistent use of loud bass drums and bass guitar several times per week over the previous 12 month period. By doing so, this has greatly impacted on our health, our wellbeing and enjoyment of life*”.

#### Action

General Manager Responsible Michelle English, General Manager City Development



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Response Council began receiving complaints in relation to noise from the place of worship at 61 Baloo Street, Ingle Farm in August 2023. The concerns relate to noise created by music, and more particularly the bass that reverberates into housing surrounding the place of worship.

As a result of the complaints, Council staff met with the Pastor of Nova Church to raise the noise complaints that were being raised by neighbours. The church advised that they were aware of the concerns and while they had taken measures to reduce noise, the church would look at introducing further measures to address the noise levels.

Initially, Council's power to act was limited. While, the *Local Nuisance and Litter Control Act 2016* provides a Council with the power to manage nuisance from noise, the Act also provided a church (place of worship) with an exemption from the legislation if the activities were part of the normal course of a place of worship. This exemption was changed on 1 April 2024 and noise from amplified music is no longer exempt at a place of worship.

Council staff endeavoured to work with the Church to resolve the community concerns regarding noise levels and low frequency bass being emitted. This was aided by the church indicating a willingness to work with Council and the community to find a solution and implement some improvements.

The Administration organised a public meeting in February 2024 to bring the residents and church together, aiming to foster mutual understanding and establish agreed channels for communication.

Notes from the meeting are provided in Attachment 1.

Council staff have maintained constant communication with the church and residents about the noise levels. The church has provided an email for residents to directly contact the church when there is a noise incident.

Following the meeting the church committed to reduce noise levels, particularly the 8am Sunday music practice prior to the morning service. It was noted that this action helped to significantly reduced community concerns regarding the early commencement of noise on Sunday mornings.

Following the adjustments by the church to their operations and associated noise levels, Council did not receive any formal complaints. It is acknowledged however that this does not necessarily mean that the community was not impacted by noise from the premises.

The amendments to the Regulations came into effect in April 2024 which removed the exemption of a place of worship from the provisions of the *Local Nuisance and Litter Control Act 2016*.

Administration was subsequently approached by the church for an exemption for a one-off event to be held over four days from 23 to 26 May 2024 under the provisions of Section 19 of the *Local Nuisance and Litter Control Act 2016*.

The event was proposed to be located at the Ingle Farm church premises due to the unavailability of their city-based site. The church advised that it would be a one-off event that would not be reflective of the ongoing operations of the church. They further advised that they intended to move many of their

midweek operations that involve more significant amplification of music to their city location.

The exemption sought the following periods of amplified music during the event:

Thursday 23 May	<b>Session 1</b> 7:30pm - Start Amplified music from 7:30pm - 8:15pm/8:30pm 9:30 pm – Finish (allowing 10pm for departures)
Friday 24 May	<b>Session 2</b> 9:30am - Start Amplified music from 9:30am -10:00am <b>Session 3</b> - 11:45am Amplified music for 5-10 minutes at the start of each session Workshop - 3:00pm Amplified music for 5-10 minutes at the start of each session <b>Session 4</b> - 7:30pm Amplified music from 7:30pm - 8:15pm /8:30 pm 9:30pm – Finish (allowing 10pm for departures)
Saturday 25 May	<b>Session 5</b> 9:30am - Start Amplified music from 9:30am – 10:00am <b>Session 6</b> - 11:45am Amplified music for 5-10 minutes at the start of each session Workshop - 3:00pm Amplified music for 5-10 minutes at the start of each session <b>Session 7</b> - 7:30pm Amplified music from 7:30pm - 8:15pm/8:30pm 9:30pm – Finish (allowing 10pm for departures)
Sunday 26 May	Normal church hours and conditions apply

Given the start and finish times as well as limited periods of amplified music and the more recent reduction in complaints associated with changed practices, an exemption for the event was issued under the provisions of Section 19 of the *Local Nuisance and Litter Control Act 2016*.

The exemption recognised that some noise would be heard, but that it would be managed reasonably and occur at reasonable times. The exemption was very specific about when amplified music would be played and that it would be within the controls already implemented by the church. The adjoining community were notified about the event and were provided with the relevant contact details for the organisers to enable any community concerns to be raised directly and promptly with the church. Future exemption notices (for any activities and other premises) could benefit from including council contact details.

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During the four-day event Council and the Church received one complaint from an individual resident. Staff actively monitored the event and did not identify noise levels of concern while they were in attendance (noting that staff were not present for all periods of amplified music).

If council officers had identified unacceptable noise levels while they were at the site then they could have asked the church to reduce the noise level or consider pausing the activity.

While only one resident contacted Council and the church to raise their concerns about noise during the event, it is acknowledged that additional members of the community may have had concerns and did not contact Council as the notice of the exemption only provided contact details for the church.

It is proposed that future exemptions (for this and other premises) will provide the community with council contact details and will outline the information that will assist with an investigation of the matter. For example, details of dates, times, description and duration of noise and the impact. This information will assist to identify the specific source of noise and any requirements for changes or improvements and/or action taken for a breach.

It is proposed to write to both the church and residents to respond to the matters raised in the petition.

## **RECOMMENDATION**

### That Council:

1. Notes that a petition in relation to excessive noise from Nova Church, Ingle Farm has been received.
2. Notes the response from the Administration.

## **1. ATTACHMENTS**

This document should be read in conjunction with the following attachments:

1. Public Meeting Notes
2. Declaration for Exemption of Section 18 Local Nuisance Nova Church May 2024

## Meeting with Council, Nova Church and Residents – 28 February 2024

### Attendees

**Council** – Chris Zafiroopoulos, Chris Carrey, Michelle English, John Darzanos

**Nova Church** – Aaron Long, Ray, Mick and Sharon

**Residents** – Anne Sigalas and Con; Andrew Jacobs; Jo and Andrew Lehmann; Kym Richards; Romeo Garcia; Daniella and Isaac; Matthew Youens; Stephen and Patrick Kinloch

**Michael Brown's MP Office** – Joanne and Denis

### Overview of purpose of meeting

To bring the residents and church together to improve the relationship between the parties, by:

- Having a better understanding the respective positions.
- Having an agreed / positive way to communicate with each other moving forward.
- For the church to explain what is it doing and will do to address the noise.

### Key Resident Concerns

- Bass concern – impacting residents' quality of life – has been occurring for months – can't escape the bass as it carries throughout resident's property's – rattles windows - makes some residents feel ill – specific times and events discussed – growing community anger
- Invited church to come to residential properties and experience it for themselves
- The community feeling is that no effort being made by the church
- Lack of communication from the church and council
- General sentiment – why can't the church just turn it down, why is 8am Sunday practice required, where is the respect for community?
- Raised need to also attended to traffic behaviour – noise and speeds

### Nova Church Response

- Apology provided to community / acknowledged the issue
- Steps taken thus far:
  - o Turned down the mix including a software limiter to reduce the dB
  - o Bass dampener on sub-system
  - o Engaged acoustic engineer to assess the building and outputs – report imminent. Open to disclosing this with community and council

- Undertaken their own acoustic assessment – they have identified major building defects, particularly NW wall
- dB limit in auditorium is 90dB. Agrees seems to have a greater impact outside the church
- Agree bass is the issue, which is different to dB
- Soundproofing installed to walls and roof tiles – agree this has not made enough of a difference
- \$7k spent to date
- Mid-week services likely to mainly cease to exist in next few months, as they have city location coming online
- Invited residents to attend Sunday service to experience noise inside the building

#### **Discussion**

- Long discussion on Sunday 8am practice – why full band required. Option to use headphones for practice discussed.
- Long discussion on variability of noise outputs – e.g., who is drumming, band composition. General agreement that the bass drum and bass guitar are they key issues
- Discussion on contact methods. Phone land line now decommissioned. Nova Church preference is to be contacted via email [info@novachurch.com](mailto:info@novachurch.com)
- Discussion that other tenant who occupies the building also causing noise concern. Need for this group to also include measures to mitigate noise.
- From 1 April 2024, council has ability to require a place of worship that is considered to cause a nuisance by amplified music to remedy / reduce the noise.

#### **Considered Outcomes:**

- Nova Church to share findings of acoustic assessment when it has been completed
- Nova Church to change Sunday am practice (8am to 10am) – rather than full band practice, in ear sound check to be considered
- Nova Church to liaise with other tenant church group about their practices to mitigate noise
- Nova Church to consider contact methods with community – phone and email contact, letter drop
- Council to consider community contact methods e.g. letter drop to residents – and how to round back to residents

**Following the meeting, Nova Church advised that the following changes have been made from 29 February 2024**

- *In-ear sound check only on Sunday mornings (starting tomorrow)*
- *No front of house amplification until after 0900 Sunday mornings*
- *No bass guitar on band for Friday nights/Sunday mornings (this was in place Friday night, there was no bass guitar used during the set)*
- *All Friday night services now have a strict curfew of 8:30pm, will not be allowed to play music through FOH after this time*
- *Lower DB limits for all services*
- *Absolutely zero additional outdoor amplification to be used*
- *Boundaries put in place with JFC church (subletting the building)*
  - o *To cease all midweek engagements which involve use of our FOH sound system (this has been some Thursdays and most Saturdays)*
  - o *Must comply with the DB limits we set*
  - o *We are going to disable the subs on Sundays after our service so they cannot physically use them, this should drastically reduce the noise coming from their Sunday afternoon services*



## Declaration under Section 19 Local Nuisance and Litter Control Act 2016

Pursuant to Section 19 of the Local Nuisance and Litter Control Act 2016 (the Act) the City of Salisbury (or delegate) can exempt a person from the application of Section 18- Causing a local nuisance, in respect of a specified activity if the Council for the area (or delegate) in which the activity is to be carried on declares, by notice in writing, in accordance with this the Act section, that the person is so exempt.

This declaration has been considered and issued to the **Applicant** for the purposes of the following specified activity:

- **concerts or events;**
- **activities using amplified sound.**

This declaration can be unconditional or subject to conditions, including (but not limited to) conditions relating to—

- (a) the permitted times or periods of time for carrying on the activity; or
- (b) the manner of carrying on the activity.

Applicant	
Name:	
Address:	
Contact Email	
Contact Phone	

Responsible Person in Relation to the Activity	
Name:	
Address:	
Contact Email	
Contact Phone	

Activities for Which an Exemption is Being Sought, namely:	Tick Applicable
Construction or Demolition Works	
Concerts or Events	✓
Activities Using Amplified Sound.	✓
Other (describe)	

Description or nature of the activity:
One off church Conference including amplified music
Conference is to bring together members of the congregation for a time of spiritual enrichment, fellowship and talks on various topics relevant tour faith

Location of the activity:	
Name or Identifier of site	Nova Church
Address	61 Baloo Street Ingle Farm SA 5098

<b>The anticipated sources and kinds of local nuisance generated by the activity:</b>	
Amplified Music	

<b>The period for which the declaration is sought:</b>	
Date(s):	23, 24, 25 and 26 May 2024
Times (duration)	Thursday, 23rd May 7:30PM // SESSION 1 – Amplified music from 7:30 -8:15PM/8:30PM 9:30PM – Finish (allowing 10pm for departures)
	Friday, 24th May 9:30AM // SESSION 2 - Amplified music from 9:30AM -10AM 11:45AM // SESSION 3 music for 5-10 minutes at the start of each session 3:00PM // WORKSHOP music for 5-10 minutes at the start of each session 7:30PM // SESSION 4 - Amplified music from 7:30PM-8:15PM/8:30PM 9:30PM – Finish (allowing 10pm for departures)
	Saturday, 25th May 9:30AM // SESSION 5 - Amplified music from 9:30AM -10AM 11:45AM // SESSION 6 music for 5-10 minutes at the start of each session 3:00PM // WORKSHOP music for 5-10 minutes at the start of each session 7:30PM // SESSION 7 - Amplified music from 7:30 -8:15PM/8:30PM 9:30PM – Finish (allowing 10pm for departures)
	Sunday 26 <sup>th</sup> – Normal church hours and conditions apply

<b>The proposed strategy for minimising, managing and monitoring the effects of the local nuisance on potentially affected persons;</b>	
<p>The team has made efforts to minimise the effects of noise originating from our church premises during conference.</p> <p>Please note that amplified music will not be played during the entire conference.</p> <p>There are only periods of time that we will have amplified music.</p> <p>Strategies we have and will implement include:</p> <ul style="list-style-type: none"> <li>• We have added sound treatment (insulation) to some of our internal auditorium ceiling/walls to try and decrease any echoes or reverberation emulating from the church building.</li> <li>• We will check and monitor our decibel readings to ensure we are within appropriate range.</li> <li>• We have appointed 2 main contact persons at the conference who have been delegated the role to liaise with any concerned neighbours should any concerns arise.</li> </ul>	

Refer to any attached plans as required in Attachments

<b>The proposed communication strategy for communicating with potentially affected persons;</b>	
<p>We are continuing to work at establishing a positive relationship with our neighbours.</p> <p>We have communicated with the neighbour by sending out letters to those we believe will be impacted by our increase activities to inform them of the dates, times, and a contact email they can reach us on.</p> <p>To minimise any parking concerns, we applied and have been approved by the Council to use the reserve on Baloo Street for carparking purposes for the entire conference dates.</p>	
<b>The proposed communication strategy of any unforeseen incidents with council;</b>	
<p>We will document and email the council of any unforeseen incidents and will keep an open dialogue with the council to address any incidences that may arise.</p>	



If required, we will implement any follow-up actions as agreed by both parties to resolve the incident
<b>The attached notice forming part of the communication strategy shall be delivered to all affected premises as shown in the attached plans (refer attachments)</b>

**Name and Contact Details of the Person Who May Be Contacted by Potentially Affected Persons Regarding Concerns or Complaints in Relation to the Activity**

Name:	[REDACTED]
Address:	[REDACTED]
Contact Email	[REDACTED]
Contact Phone	[REDACTED]

<b>Recording details about complaints</b>
contact details for each complainant
the date and time of the complaint
a description of the complaint
the nature of the activity giving rise to the complaint
any action taken to address the complaint

<b>Council contact:</b>
Community Compliance team 08 84068222 or, Email <a href="mailto:communitycompliance@salisbury.sa.gov.au">communitycompliance@salisbury.sa.gov.au</a>

<b>Conditions</b>
A phone number is to be made available for contacting the responsible person or email address must be monitored and concerns acknowledged and responded to immediately
Any sound checks should be via in ear sound checks and this will include any practice rehearsals if possible.
Reduce and or limit bass sounds where possible

<b>Declaration Expiry Date</b>	
Date(s):	23, 24, 25 and 26 May 2024
Times (duration)	Thursday, 23rd May 7:30PM to 9:30PM (allowing 10pm for departures)
	Friday, 24th May 9:30AM to 9:30PM (allowing 10pm for departures)
	Saturday, 25th May 9:30AM to 9:30PM (allowing 10pm for departures)
	Sunday 26 <sup>th</sup> – Normal church hours and conditions apply

Date: 16 May 2024  
 Position: Manager Environmental Health & Community Compliance  
*Acting under Delegated Authority*

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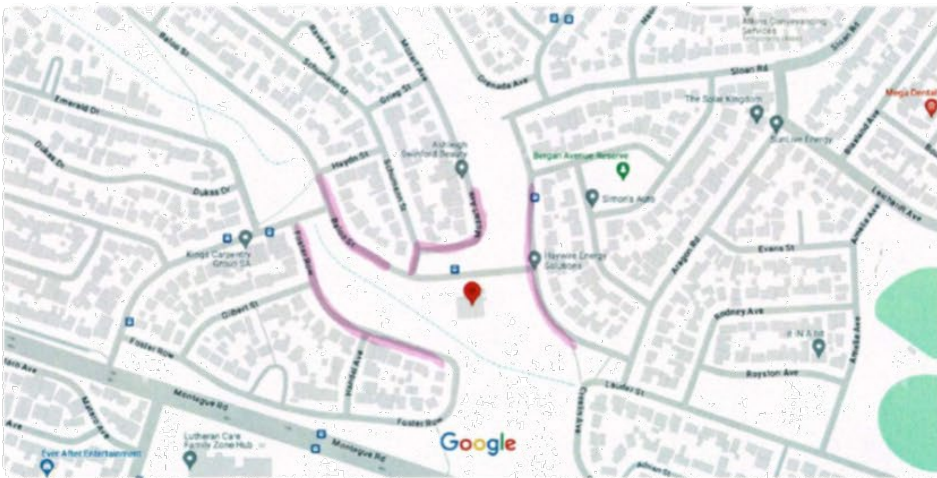
**Note: Measurement procedures for determining presence of local nuisance**

For the purposes of section 21(d) of the Local Nuisance and Litter Control Act 2016, if, in determining the presence of local nuisance, section 17(1) of the Act (including a provision referred to by that section) requires an authorised officer to form an opinion about a matter, the officer may form the opinion based on the officer's own senses.

Further information contact City of Salisbury Environmental Health and Community Compliance on 8406 8222 or email Community Compliance [communitycompliance@salisbury.sa.gov.au](mailto:communitycompliance@salisbury.sa.gov.au)


**Attachments**

Potentially Affected premises



DRAFT

Indicative Notice to be delivered to affected premises at least 7 days prior to event



1<sup>st</sup> May 2024

Dear Valued Neighbour,

We hope this letter finds you well. We recently attended a Town Hall Council meeting on February 28<sup>th</sup> to address concerns raised by our neighbours regarding noise levels emanating from our church premises. We would like to thank the community members for their feedback at this meeting, and want to assure you that we take your feedback seriously.

As a result of the constructive dialogue during the Council meeting, and advice from a professional Acoustic Engineer, we have implemented several measures to reduce our noise disturbance including:

- In-ear sound check only on Sunday mornings between 8:00am-9:00am.
- No front of house amplification until after 9:00am Sunday mornings.
- No bass guitar used at Friday night/Sunday morning services.
- All Friday night services have a strict 8:30pm curfew for front of house amplification.
- Lower decibel limits for all services.
- Absolutely zero additional outdoor amplification to be used at any service.
- Boundaries put in place for church subletting our building (Sunday afternoons).
- To cease all midweek engagements which involve use of our front of house sound system (previously Thursdays and Saturdays).
- All must comply with the decibel limits set by Nova Church.

We sincerely hope that our proactive efforts and adjustments have reduced the noise disturbances originating from our church premises.

Additionally, we would like to inform you about our upcoming church conference. The conference will take place from Thursday, 23<sup>rd</sup> – Sunday, 26<sup>th</sup> May from 9:00am to 10pm. There will be an increase level of traffic and activity throughout these dates and times, as well as a few days before conference commences as we hold rehearsals and prepare for the conference. We understand this may cause some inconvenience, and we will make every effort to minimise our disruption to the community. Please note, this will be the last time we have such an event at our current church location. We have secured a new location in the city from next year for future out-of-hours events and activities.

If you have any concerns or feedback, please don't hesitate to reach out to us at: [info@novachurch.com](mailto:info@novachurch.com). We value your input and are committed to continue to foster positive relationships with all members of our neighbourhood.

Warm Regards,

Nova Church Leadership

**More Information**  
61 Baloo Street, Ingle Farm SA, 5098 📍  
[info@novachurch.com](mailto:info@novachurch.com) 📧  
[www.novachurch.com](http://www.novachurch.com) 🌐

**Approved Parking**

SITE MAP - Nova Church (North) – 61 Baloo Street, Ingle Farm SA 5098



**PET2      Petition: Objecting to Odour from Agricultural Organics at 340 Diment Road, Direk**

**Petition Details**

Date Received	30 May 2024
Number of Signatories	106
Nature of Petition	Opposition to the odours coming from Agricultural Organics, which is having an impact on the local residents.

**Action**

General Manager Responsible    Michelle English, General Manager City Development

Response                                Agricultural Organics is operating a fertiliser manufacturing business without approval at 340 Diment Road, Direk.

A development application was lodged with the Council to regularise the land use, however the application lacked adequate information for a proper assessment. Council was directed to refuse the application by the EPA, as the business also did not provide the necessary information for a licence by the EPA.

There are currently three inter-related matters concerning this business before the Environmental, Resources and Development Court, which commenced in June 2023:

1. Civil Proceedings by Council - this relates to Council’s proceedings that is seeking a court order requiring Agricultural Organics to cease the activities from occurring on the site.
2. Environment Protection Order by EPA - this appeal is by Agricultural Organics against the Order issued by the EPA seeking that they cease receiving more chemicals and processing liquid organic fertiliser, as well as the EPA’s refusal to grant an environmental licence under their Act for the activities occurring at the subject land.
3. Appeal against refused development application– this is the appeal by Agricultural Organics against the development application that was refused.

The EPA matters are progressing first as unless the Court overturns the EPA’s order and refusal, there is no prospect of Agricultural Organics obtaining a development approval or otherwise being able to remain on and use their present site.

The Court has held a hearing on the EPA matters in December 2023, but deferred the hearing at the request of Agricultural Organics so that they could provide the EPA the information that they requested for the proper odour assessment.

The matter is still before the Court, having been adjourned a number of times to enable further technical information to be provided by the business. The next conference is relisted on Friday, 21 June 2024 to enable the provision of further information to the EPA. A Directions Hearing is scheduled to resume on Thursday 4 July 2024, to schedule dates to conclude the hearing in the event the information is not provided to the EPA at the conference.

In the event Agricultural Organics is able to satisfy the EPA requirements in relation to odour management, it is likely that the Court will provide a pathway for a new development application to be submitted for full consideration of the proposal.

In the meantime, the Court has allowed Agricultural Organics to operate under restricted conditions, subject to the supervision of the EPA. Complaints regarding the continuing odour concerns are being provided to the EPA.

The petition is requesting that the EPA not issue a licence for this activity. It is noted the EPA has not issued a licence for the activity and this is the subject of one of the appeals by the business. This will be now determined by the Court process.

Report to Council Expected

At this time the matter is depending on the Court process. Council staff will provide an update once the Court process has concluded.

## **RECOMMENDATION**

### That Council:

1. Notes that a petition in relation to odour from Agricultural Organics at 340 Diment Road, Direk has been received.
2. Notes that Administration will inform the petitioners that Council is seeking to address this matter, having commenced civil proceedings seeking a court order requiring Agricultural Organics to cease the activities from occurring on the site. The matter is, however, pending consideration of inter-related proceedings by the EPA and Agricultural Organics.

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## COMMITTEE REPORTS

### 1 Policy and Planning Committee Meeting

#### *Chairman - Cr C Buchanan*

Consideration of the minutes of the Policy and Planning Committee Meeting - 17 June 2024 and adoption of recommendations in relation to item numbers:

#### *Administration*

##### **1.0.1 Future Reports for the Policy and Planning Committee**

It is recommended to Council:

#### That Council:

1. Notes the report.

#### *For Decision*

##### **1.1.1 Discharge of Encumbrance at Greenwith (formerly Salisbury Heights)**

It is recommended to Council:

#### That Council:

1. Approves the discharge, in their entirety, of the encumbrances contained in Attachment 1 of the report (Item 1.1.1, Policy and Planning Committee, 17 June 2024), upon request by the owner on the condition that all lodgement costs are met by the applicant.
2. Authorises the Mayor and Chief Executive Officer to sign and affix Council's seal on all relevant documents to effect this decision.

##### **1.1.2 Strategic Asset Management Plan 2024/2025 Adoption**

It is recommended to Council:

#### That Council:

1. Adopts the final Strategic Asset Management Plan 2024/25 as presented in Attachment 1 of the report (Item 1.1.2, Policy and Planning Committee, 17 June 2024).

#### *Confidential Items*

#### *Refer to ORDERS TO EXCLUDE THE PUBLIC section of Council Agenda*

##### **1.4.1 Implementation of the Strategic Growth Framework - Update on Investigations and Code Amendments**



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***\*\*See Further Information Item:***

**1.4.1FI Implementation of the Strategic Growth Framework -  
Update on Investigations and Code Amendments**

**1.4.2 Proposed City of Salisbury Code Amendment Bolivar**

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## **2 Finance and Corporate Services Committee Meeting**

### ***Chairman - Cr B Brug***

Consideration of the minutes of the Finance and Corporate Services Committee Meeting - 11 June 2024 and adoption of recommendations in relation to item numbers:

### ***Administration***

#### **2.0.1 Future Reports for the Finance and Corporate Services Committee**

It is recommended to Council:

##### That Council:

1. Notes the report.

### ***For Decision***

#### **2.1.1 Rating Strategy 2024/25**

It is recommended to Council:

##### That Council:

1. Approves a rate increase based on 6.2% average increase in residential rates, and a 6.2% increase for Commercial and Industrial, and a 30% differential on the residential rate be applied to vacant land, as the basis for setting rates in 2024/25.

#### **2.1.2 NAWMA (Northern Adelaide Waste Management Authority) Third Quarter Budget Review 2023/24**

It is recommended to Council:

##### That Council:

1. Endorses the Third Quarter Budget Review of the Northern Adelaide Waste Management Authority as contained in Attachment 1 to this report (Item 2.1.2, Finance and Corporate Services Committee, 11 June 2024).

#### **2.1.3 2024/25 Long Term Financial Plan and Annual Business Plan and Budget Public Consultation Report**

It is recommended to Council:

##### That Council:

1. Notes the 2024/25 Draft Long Term Financial Plan and Annual Business Plan and Budget Public Consultation Report.
2. Approves the draft responses to the 2024/25 Long Term Financial Plan and Annual Business Plan and Budget consultation submissions as contained in Attachment 1 to this report (Item 2.1.3, Finance and Corporate Services Committee, 11 June 2024).

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## 2.1.4 Budget Update

It is recommended to Council:

That Council:

1. Approves the Consolidated Budget Summary and Proposed Budget Adjustments to the Consolidated Summary as contained in Attachments 1 and 2 (new items subsequent to Public Consultation) to this report (Item 2.1.4, Finance and Corporate Services Committee, 11 June 2024).
2. Notes new and modified Capital budget bids for items approved by Council and included in the Draft 2024/25 Long Term Financial Plan and Annual Business Plan for Public Consultation:
  - PSN001163 - SAMP Streetscapes Planting Service Continuity Program (\$176.5k) – reduction in operating funding to reflect the change in delivery of this program from contractually managed to internally managed as per Council Resolution 0673/2024, April 2024 (Paragraph 3.2.1 and Attachment 3).
  - SPN001286 – CONFIDENTIAL ITEM \$9,918k as per Council Resolution 0690/2024, April 2024 (Paragraph 3.2.2 and Attachment 4).
  - PFN001287 - Streetscapes Tree Planting Machinery & Equipment \$625k – to provide funding for additional tree planting machinery & equipment to enable the delivery of Streetscapes Tree Planting using Council internal resources as per Council Resolution 0673/2024, April 2024 (Paragraph 3.2.3 and Attachment 5).
3. Notes new and modified Operating budget bids for items approved by Council and included in the Draft 2024/25 Long Term Financial Plan and Annual Business Plan for Public Consultation:
  - OPN0001284 Social Worker in Libraries Pilot \$100k – to fund the trial of a co-located full-time social worker (through an external provider) to be primarily based in the Salisbury Community Hub, as per Council Resolution 0672/2024, April 2024 (Paragraph 3.3.1 and Attachment 6).
  - OPN001288 Streetscape Tree Planting Staffing \$183k – additional employee costs associated with the internal delivery of the Streetscape Tree Planting Continuity Program, with 100% of this cost capitalised as per Council Resolution 0673/2024, April 2024 (Paragraph 3.3.2 and Attachment 7).
4. Approves new Operating Bids:
  - OPN001289 Caltrop Treatment Control \$210k – additional funding to facilitate an increase in proactive Caltrop treatment service levels as per Council Resolution 0700/2024, May 2024 (Paragraph 3.4.1 and Attachment 8).
5. Delegates to the Chief Executive Officer to transfer funds from the Chief Executive Officer Consulting budget to other areas of the business as required, and to report transactions made using this delegation via quarterly reviews, as per paragraph 3.10 of this report (Finance and Corporate Services, 11 June 2024).

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### **2.1.5 Discretionary Rate Rebate Application for The Catholic Church Endowment Society - Centacare Family Services**

It is recommended to Council:

That Council:

1. Approves that The Catholic Church Endowment Society - Centacare Family Services are granted a 75% rebate be provided for the property located at 33 Carey Street, Salisbury SA 5108, pursuant to section 166 (1) (g) (j) of the Local Government Act 1999 (the Act) as included in paragraph 3.10 of this report (Item 2.1.5, Finance and Corporate Services Committee, 11 June 2024).

### **2.1.6 Little Para Golf Course: Proposed Fees and Charges 2024-25**

It is recommended to Council:

That Council:

1. Approves the 2024-25 Proposed Fees and Charges set out in Attachment 1 (Item 2.1.6, Finance and Corporate Services Committee, 11 June 2024) for the Little Para Golf Course.

### **2.1.7 Recreation Centres: Proposed Fees & Charges 2024-25**

It is recommended to Council:

That Council:

1. Defers this item for consideration to enable the Administration to table a further information report at the Community Wellbeing and Sport Committee on Monday 17 June 2024, outlining the number of registered teams and players for 2022/23 and 2023/24 for netball and basketball, and also the benchmarking against Tea Tree Gully, Playford and Port Adelaide Enfield councils.

### **2.1.8 Australia Post Minimum for Rate Payments**

It is recommended to Council:

That Council:

1. Approves the retention of the Australia Post minimum payment for rates at \$30 for the 2024/25 financial year.

***Confidential***

***Refer to ORDERS TO EXCLUDE THE PUBLIC section of Council Agenda***

### **2.4.1 Postponement of Clean Up Charges under Section 182 of the Local Government Act**

***See Confidential Further Information Item***

### **2.4.1FI Further Information - Postponement of Clean Up Charges under Section 182 of the Local Government Act**

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### **3 Governance and Compliance Committee Meeting**

#### ***Chairman – Cr D Hood***

Consideration of the minutes of the Governance and Compliance Committee Meeting - 17 June 2024 and adoption of recommendations in relation to item numbers:

#### ***Administration***

##### **3.0.1 Future Reports for the Governance and Compliance Committee**

It is recommended to Council:

##### That Council:

1. Notes the report.

#### ***For Decision***

##### **3.1.1 Dog and Cat Management (Breeder Reforms) Amendment Bill 2024**

It is recommended to Council:

##### That Council:

1. Endorses the draft submission on the *Dog and Cat Management (Breeder Reforms) Amendment Bill 2024* as presented in Attachment 1 to this report (Item No. 3.1.1, Governance and Compliance Committee 17 June 2024.)
2. Authorises the Administration to lodge the submission on the *Dog and Cat Management (Breeder Reforms) Amendment Bill 2024* in Attachment 1 to this report (Item No. 3.1.1, Governance and Compliance Committee 17 June 2024).
3. Notes that the *Dog and Cat Management (Breeder Reforms) Amendment Bill 2024* does not address any significant changes in cat management.
4. Authorises the draft letter to the Minister for Climate, Environment and Water; the Dog and Cat Management Board and the Local Government Association of South Australia to advocate for amendments to the *Dog and Cat Management Act 1995* in Attachment 4 to this report (Item No. 3.1.1, Governance and Compliance Committee 17 June 2024). that will provide for consistent application of laws relating to cats to support consistency in cat management across the State and metropolitan areas.

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## **4 Urban Services Committee Meeting**

### ***Chairman - Cr S Ouk***

Consideration of the minutes of the Urban Services Committee Meeting - 17 June 2024 and adoption of recommendations in relation to item numbers:

#### ***Administration***

##### **4.0.1 Future Reports for the Urban Services Committee**

It is recommended to Council:

###### That Council:

1. Notes the report.

#### ***For Decision***

##### **4.1.1 Capital Works - May 2024**

It is recommended to Council:

###### That Council:

1. Approves the additional locations to be added to the 2023/24 PR20548 Bridge Renewal Program as detailed within paragraph 3.8 of this report (Item 4.1.1, Urban Services Committee, 17 June 2024) with no impact to the program budget.
2. Approves the proposed Road Reseal Program for 2024/25 as detailed within paragraph 3.8 of this report (Item 4.1.1, Urban Services Committee, 17 June 2024) with no impact to the program budget.

##### **4.1.2 Re-use and Recycle Hubs in our Community Centres**

It is recommended to Council:

###### That Council:

1. Notes the report.
2. Requests a further report after discussions with NAWMA on a potential model partnership with City of Salisbury in relation to developing a recycling Hub.
3. Request administration to update information on the City of Salisbury website of current recycling options in the Council area.
4. Requests administration to write to NAWMA asking them to give consideration on improvements to education, community and business outreach on recycling options.

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#### **4.1.3 NAWMA Collection Contract - Letter to the NAWMA Board**

It is recommended to Council:

##### **Recommendation**

##### That Council:

1. Authorises the Chief Executive Officer to send the attached letter to the NAWMA Board (Attachment 1, Item 4.1.3, Urban Services Committee 17 June 2024).

##### *For Information*

#### **4.2.1 Lake Windemere Children's Centre - Playground petition**

It is recommended to Council:

##### That Council:

1. Notes that the proposed budget bid of \$750,000 prepared for consideration in the 2024/25 financial year for further upgrades to Lake Windemere is fully committed to deliver on the upgrade elements set out in the resolution adopted at the Council meeting held 15 May 2023; this upgrade did not include a playspace upgrade.
2. Requests Administration to meet with the Ward Councillor to consult on consideration of location for additional play equipment and types of play equipment and report back to the Urban Services Committee in July 2024 with costs for consideration.

##### *Confidential*

*Refer to ORDERS TO EXCLUDE THE PUBLIC section of Council Agenda*

#### **4.4.1 St Kilda Tramway Interface Agreement**

#### **4.4.2 Access Improvements - Carisbrooke Park to Harry Bowey**

*See Confidential Further Information Item*

#### **4.4.2FI Access Improvements - Carisbrooke Park to Harry Bowey**

#### **4.4.3 St Kilda Tackle and Tucker - Further Five Year Lease Extension**

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## **5 Community Wellbeing and Sport Committee Meeting**

### ***Chairman - Cr D Hood***

Consideration of the minutes of the Community Wellbeing and Sport Committee Meeting - 17 June 2024 and adoption of recommendations in relation to item numbers:

### ***Administration***

#### **5.0.1 Future Reports for the Community Wellbeing and Sport Committee**

It is recommended to Council that:

##### That Council:

1. Notes the report.

### ***For Decision***

#### **5.1.1 Youth Sponsorship Applications - May 2024**

It is recommended to Council:

##### That Council:

1. Notes that 14 Youth Sponsorship Applications were assessed in May 2024, as included in this report (Item no. 5.1.1, Community Wellbeing and Sport Committee, 17 June 2024).
2. Approves the shortfall of Youth Sponsorship applications of \$300 and an additional \$5,000 to be funded within existing budgets from the Community Development Grant funds.

### ***For Information***

#### **5.2.1 Our Big Backyard (OBBY) Little Para**

It is recommended to Council:

##### That Council:

1. Notes the report.

#### **5.2.2 Recreation Centres: Proposed Fees & Charges 2024-25 (Further Information Report as Requested by Finance and Corporate Services Committee on Tuesday, 11 June 2024)**

It is recommended to Council:

##### That Council:

1. Notes the further information report.



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*Confidential*

*Refer to ORDERS TO EXCLUDE THE PUBLIC section of Council Agenda*

**5.0.2 Recommendations of the Confidential Salisbury Living Sub Committee meeting held on Tuesday 11 June 2024**

**5.4.1 Community Bus Continuation**

**5.4.2 Salisbury City Centre Land Facilitation Agreement Update (Further Information Report as noted at the Salisbury Living Sub Committee on Tuesday, 11 June 2024)**

**5.4.3 Sports Leasing**

**\*\*See Late Further Information Item:**

**5.4.3FI Sports Leasing** *(to be tabled at the Council meeting 24 June 2024)*

**6 Innovation and Business Development Committee**

*No Innovation and Business Development Committee meeting was held in June 2024.*

**7 Audit and Risk Committee**

*No Audit and Risk Committee meeting was held in June 2024.*

**8 Council Assessment Panel**

*No Council Assessment Panel meeting was held in May 2024.*

**9 CEO Review Committee**

*No CEO Review Committee meeting was held in June 2024.*



**GENERAL BUSINESS**

<b>GB1</b>	<b>2024/25 Budget Status Report</b>
<b>AUTHOR</b>	Kate George, Manager Finance and Procurement Services, Business Excellence
<b>CITY PLAN LINKS</b>	4.4 We plan effectively to address community needs and identify new opportunities 4.2 We deliver quality outcomes that meet the needs of our community
<b>SUMMARY</b>	This report provides Council with an update on the Budget following the Finance and Corporate Services meeting on 11 June 2024 and provides for the endorsement of the Budget Bids.

**RECOMMENDATION**

That Council:

1. Notes the Consolidated Funding Summary 2024/25 as contained in Attachment 1 to this report (Item No. GB1, Council, 24/06/2024).
2. Notes the Proposed Adjustments to the Consolidated Funding Summary 2023/24 as contained in Attachment 2 to this report (Item No. GB1, Council, 24/06/2024)
3. Approves the Schedule of Budget Bids 2024/25 (4-year program) as contained in Attachment 3 to this report (Item No. GB1, Council, 24/06/2024).

**ATTACHMENTS**

This document should be read in conjunction with the following attachments:

1. Consolidated Funding Summary 2024/25
2. Adjustments to the Consolidated Funding Summary 2024/25
3. Schedule of Budget Bids 2024/25

**1. BACKGROUND**

1.1 At the Finance and Corporate Services Meeting held 11 June 2024, following the public consultation of the Long Term Financial Plan and Annual Business Plan, it was recommended to proceed with an average rate increase of 6.2% for Council’s consideration.

**2. CONSULTATION / COMMUNICATION**

2.1 Internal

2.1.1 The budget and annual plan has progressed through extensive internal processes with management, Executive and Council.

2.2 External

2.2.1 The Long Term Financial Plan and Annual Business Plan was available for public consultation in May 2024, and results of that consultation were reported to Council at the 11 June 2024 Finance and Corporate Services Committee.

### 3. REPORT

#### 3.1 Rates Update

3.1.1 The table below summarises rating parameters and outcomes, reflecting the resolution at the Finance and Corporate Services Meeting 11/06/2024 with an average rate increase of 6.2%, with the formal declaration of rates being contained in General Business Item GB2 (Council Meeting, 24 June 2024).

	2023/24		2024/25
General Rate in \$	0.3258		0.3109
Commerce/Industry Rate in \$	0.5593		0.5009
Differential percentage – comm/industrial	71.7%		61.1%
Vacant Land Rate	0.4235		0.4042
Differential percentage - vacant land	30%		30%
Minimum Rate	\$1,156		\$1,228
% of properties on minimum/HV Rem	24.3%		24.4%
Average Residential Value	\$488,387		\$543,374
Average Residential Rate	\$1,591		\$1,689
Average Residential Increase (for properties not on the minimum rate)	6.9%		6.2%
Minimum Rate Increase	6.9%		6.2%
Rate Revenue Growth and Other Development Activity	1.57%		0.93%
Actual CPI (Adelaide) for the year ended 31 March	7.9%		4.3%
Total Rate Revenue	\$121,133,910		\$130,415,508

#### 3.2 Consolidated Budget Summary

3.2.1 There has been no further change to the Consolidated Funding Summary from the version considered at the Finance and Corporate Services Meeting 11 June 2024. The Operating Surplus for the 2024/25 financial year is budgeted at \$3,893k.

3.2.2 The Schedule of Budget Bids, Attachment 3, reflects bids as consulted with the community and subsequent changes as detailed in the Budget Status Report presented to the Finance and Corporate Services Committee 11 June 2024.

3.2.3 The Adoption of the Long Term Financial Plan and Annual Business Plan, Budget and Declaration of Rates item on tonight's agenda has been formed on the basis of the Consolidated Funding Summary, Attachments 1 and 2 to this item and recommended for noting, and the Schedule of Budget Bids recommended for approval.

### 4. CONCLUSION / PROPOSAL

4.1 It is recommended that Council endorse the Budget Bids as previously reviewed by Council through the budget process as a key element for the completion of the budget.

Consolidated Budget Summary 2025 as at 24/06/2024			
	2024	2025	
	Budget	Budget	
	\$	\$	%
<b>OPERATING BUDGET SUMMARY</b>			
<b>Base Operating Budget (excluding rates)</b>			
Expenditure as at 11/06/2024		149,219,506	3.8%
Operating Budget Bids		6,177,940	
Operating Budget Bids - Internal Income		(20,000)	
<b>Expenditure</b>	<b>143,746,298</b>	<b>155,377,446</b>	<b>8.1%</b>
Income as at 11/06/2024		28,282,289	9.6%
Operating Budget Bids		592,900	
Operating Budget Bids - Internal Income		(20,000)	
<b>Income</b>	<b>25,798,269</b>	<b>28,855,189</b>	<b>11.8%</b>
<b>Operating Net Bid (excluding Rate Revenue)</b>	<b>117,948,029</b>	<b>126,522,257</b>	<b>7.3%</b>
<b>Rate Revenue</b>			
Proposed Rate Increase	6.90%	6.20%	
<b>Rate Revenue</b>	<b>121,133,910</b>	<b>121,307,811</b>	
Rate Revenue adjustments as per Rates Strategy Report			
		7,521,084	
<i>General Rate Increase</i>		1,586,613	
<i>Rates Growth - Valuation Growth and Other Development Activity</i>			
<b>Operating Surplus/(Deficit) including Business Units</b>	<b>3,185,881</b>	<b>3,893,251</b>	
<b>Operating Surplus Ratio</b>	<b>2.17%</b>	<b>2.44%</b>	
<b>CAPITAL FUNDING SUMMARY</b>			
<b>Other - Non Operating Items</b>			
Add Back Depreciation - non cash item	33,643,285	37,696,500	
Transfer from Reserves	(200,000)	(206,000)	
Add back NAWMA Equity Adjustment - non cash item	739,000	681,000	
Loan Principal Repayments	(1,409,568)	(1,504,187)	
<b>Total Other</b>	<b>34,043,717</b>	<b>36,667,313</b>	
<b>Funding Available for Capital</b>	<b>37,229,598</b>	<b>40,560,564</b>	
<b>Indicative Borrowing Requirements</b>			
General Purpose Borrowings / (Investments)	1,146,902	14,942,855	
Business Unit Borrowings	1,898,000	1,930,800	
<b>Total Indicative Borrowings</b>	<b>3,044,902</b>	<b>16,873,655</b>	
<b>Net Borrowings/(Investment)</b>	<b>3,044,902</b>	<b>16,873,655</b>	
<b>Total Available for Capital</b>	<b>40,274,500</b>	<b>57,434,219</b>	
<b>Infrastructure Budget Bids (Net)</b>			
Business Units Infrastructure Investment	1,898,000	1,930,800	
Plant Furniture & Equipment	2,143,000	3,087,400	
Information Technology	784,200	1,614,300	
Infrastructure, including project resourcing overhead	35,449,300	50,801,719	
<b>Total</b>	<b>40,274,500</b>	<b>57,434,219</b>	
<b>Funding Surplus/(Deficit)</b>	<b>-</b>	<b>-</b>	

8. Consolidated Summary 2025 - Version 8 Adoption Council 24.06.2024



Proposed Budget Adjustments to Consolidated Summary as at 24/06/2024	
<b>Changes from Base Operating Budget as at 11/06/2024</b>	
<u>Expenditure</u>	\$
Expenditure as at 11/06/2024	149,219,506
Adjustments:-	
Total Adjustments	_____
Expenditure as at 24/06/2024	<u>149,219,506</u>
<u>Income</u>	
Income as at 11/06/2024	28,282,289
Adjustments:-	
Total Adjustments	_____
Income as at 24/06/2024	<u>28,282,289</u>
<b>Changes from Operating Budget Bids as at 11/06/2024</b>	
<u>Operating Budget Bids</u>	\$
Operating Budget Bids (Expenditure) as at 11/06/2024	6,177,940
Adjustments:-	
Total Adjustments	_____
Operating Budget Bids (Expenditure) as at 24/06/2024	<u>6,177,940</u>
Operating Budget Bids (Income) as at 11/06/2024	592,900
Operating Budget Bids (Income) as at 24/06/2024	<u>592,900</u>

Proposed Budget Adjustments to Consolidated Summary as at 24/06/2024	
<b>Changes from Infrastructure Budget Bids as at 11/06/2024</b>	
<u>Net Infrastructure Budget Bids</u>	\$
Net Infrastructure Bids as at 11/06/2024	52,732,519
Adjustments:-	
Total Adjustments	
Net Infrastructure Bids as at 24/06/2024	52,732,519
<b>Changes from PF&amp;E Budget Bids as at 11/06/2024</b>	
<u>PF&amp;E Budget Bids</u>	\$
Net PF&E Budget Bids as at 11/06/2024	3,087,400
Adjustments:-	
Total Adjustments	
PF&E Budget Bids as at 24/06/2024	3,087,400
<b>Changes from IT Budget Bids as at 11/06/2024</b>	
<u>IT Budget Bids</u>	\$
IT Budget Bids as at 11/06/2024	1,614,300
IT Budget Bids as at 24/06/2024	1,614,300
<b>Other Nil Effect Adjustments as at 24/06/2024</b>	
<u>Nil Effect Adjustments</u>	\$
Adjustments:-	











**GB2 Adoption of the Long Term Financial Plan and Annual Business Plan, Budget and Declaration of Rates**

**AUTHOR** Kate George, Manager Finance and Procurement Services, Business Excellence

**CITY PLAN LINKS** 4.4 We plan effectively to address community needs and identify new opportunities

**SUMMARY** On 11 June 2024, the Finance and Corporate Services Committee (FACS) was provided an update on the 2024/25 Draft Budget with the committee recommending to Council an average rate increase of 6.2%. The purpose of this report is to formally adopt the Long Term Financial Plan (LTFP) Annual Business Plan (ABP) and Budget for 2024/25, and to declare the rates in line with the FACS recommendation.

**RECOMMENDATION**

That Council:

**a. Adoption of Long Term Financial Plan and Annual Business Plan**

The Draft 2024/25 Long Term Financial Plan and Annual Business Plan used for the purposes of public consultation be adopted as the 2024/25 Long Term Financial Plan and Annual Business Plan in accordance with sections 122(1a)(a) and section 123 of the Local Government Act 1999 (the Act) and regulation 6 of the Local Government (Financial Management) Regulations 2011, after adjusting for changes resolved by Council subsequent to the adoption of the draft annual plan on 22 April 2024 and incorporation of any other minor editorial changes or presentation improvements. Noting that in accordance with section 123(6a) of the Act the adopted annual business plan will contain significant amendments as detailed (Item No. GB2, Council Meeting 24/06/2024).

**b. Approval of Estimates of Expenditure**

The Estimates of Expenditure for the 2024/25 financial year as they are prepared by the Council of the City of Salisbury and contained in Budget Summary – Direct Cost as contained in Attachment 2 to this report (Item No. GB2, Council 24/06/2024) which provide for an expenditure of a total of **\$220,060,065**, and Loan Principal Repayments of **\$1,504,187** are hereby approved by the Council.

**c. Adoption of the Budgeted Financial Statements**

The following budgeted financial statements in accordance with section 123 of the Local Government Act 1999 and regulation 7 of the Local Government (Financial Management) Regulations 2011 for the financial year 2024/25 and having been considered in conjunction with the Annual Business Plan and determined to be consistent with that Plan be adopted, following the adoption of the Annual Business Plan:

- Budgeted Statement of Comprehensive Income as contained in Attachment 3 to this report (Item No. GB2, Council Meeting 24/06/2024)

- Budgeted Statement of Financial Position as contained in Attachment 4 to this report (Item No. GB2, Council Meeting 24/06/2024)

and staff be authorised to update these statements to reflect the decisions of Council in relation to other parts of this recommendation, and decisions made in relation to separate rate declarations and the endorsement of Budget Bids.

**d. Adoption of Valuation**

Pursuant to section 167(2)(a) of the Act, the Council for the 2024/25 financial year adopts the Valuer General's Assessment of Capital Values of all land within the area of the Council being:

Capital Value	\$	
Rateable	37,432,470,896	<i>(to be updated at Council Meeting)</i>
Non-Rateable	1,927,215,976	<i>(to be updated at Council Meeting)</i>
Total	39,359,686,872	<i>(to be updated at Council Meeting)</i>

and specifies the 24th day of June 2024 as the day upon which such adoption of such valuations shall become the valuations of the Council.

**e. Minimum Rate**

Pursuant to section 158 of the Act Council determines the sum of **\$1,228** shall be the minimum amount payable by way of general rates for the 2024/25 financial year.

**f. Declaration of Rate**

The Council, for the financial year ending on 30 June 2025, having

- Adopted the Annual Plan
- Adopted estimates of expenditure of **\$220,060,065**, for the 2024/25 financial year, AND
- Adopted Budgeted Financial Statements as contained in Attachments 3 and 4 to this report (Item No. GB2, Council Meeting 24/06/2024)
- Adopted its Valuation Assessments totalling **\$39,359,686,872** *(to be updated at the Council Meeting)* for such year, AND
- Fixed a Minimum Amount Payable by way of General Rates of **\$1,228**.

The Council pursuant to sections 152(1)(a), 153(1)(b) and 156(1)(a) of the Act declares differential general rates on land within its area for the financial year ending 30 June, 2025 which rates vary by reference to the use of the land as follows:

- In respect of rateable land with a "Commercial – Shop", "Commercial – Office", "Commercial – Other", "Industrial - Light", "Industrial – Other", or "Marina Berth" land use a differential general rate of **0.5009** cents in the dollar for the assessed capital value of such land.
- In respect of rateable land which has a "Vacant Land" land use a differential general rate of **0.4042** cents in the dollar for the assessed capital value of such land.
- In respect of all other rateable land used for purposes other than as stated in paragraphs (a) and (b), a differential general rate of **0.3109** cents in the dollar on the assessed capital value of such land.

**g. Rebate to Cap Rate Increase – General**

Pursuant to section 153(3) of the Act Council has determined that it will fix a maximum increase in the general rate to be charged on rateable land that constitutes the principal place of residence of a principal ratepayer where the principal ratepayer is a natural person, to cap any increase in general rates levied to 12.5% of the amount of general rates paid in the 2024/25 financial year, where that increase is as a result of significant valuation movements but not as a result of:

- improvements made to the property, or
- a change to the land use or zoning of the property, or
- a change in ownership of the rateable property, or
- a correction to the previously undervalued property by the Valuer General.

**h. Higher Value Rate Remission**

Pursuant to section 158(1)(b) of the Act Council has determined that it will alter the amount that would otherwise be payable by way of rates by providing a special adjustment for general rates for land within a range of specified values, for residential properties only. For 2024/25 the special adjustment applies to the general rates payable within the following value ranges:

Tier	Value Range	Rate Adjustment
1	0- \$779,000	0%
2	\$779,001 - \$868,000	10% reduction in the general rates payable on the value above \$779,000 up to and including \$868,000
3	\$868,001 - \$1,002,000	20% reduction in the general rates payable on the value above \$868,000 up to and including \$1,002,000
4	>\$1,002,000	35% reduction in the general rates payable on the value above \$1,002,000

excluding:

- Multiple Dwellings (noting that House and Granny Flat will continue to receive the remission)
- Dwelling(s) + Commercial Undertaking
- Properties entitled to a mandatory rebate.

**i. Additional Supporting Financial Statements**

The following additional supporting financial statements be adopted:

- Budgeted Statement of Cash Flows as contained in Attachment 5 to this report (Item No. GB2, Council Meeting 24/06/2024)
- Budgeted Statement of Changes in Equity as contained in Attachment 6 to this report (Item No. GB2, Council Meeting 24/06/2024)
- Budgeted Uniform Presentation of Finances as contained in Attachment 7 to this report (Item No. GB2, Council Meeting 24/06/2024)

- Budgeted Financial Indicators as contained in Attachment 8 to this report (Item No. GB2, Council Meeting 24/06/2024)
- Budget Summary by Full Cost Attribution as contained in Attachment 9 to this report (Item No. GB2, Council Meeting 24/06/2024)

and staff be authorised to update these statements to reflect the decisions of Council in relation to other parts of this recommendation, and decisions made in relation to separate rate declarations and the endorsement of Budget Bids.

**j. 2023/24 Adoption Report Typographical Error**

That Council notes and amends the typographical error in the 2023/24 Adoption of the Long Term Financial Plan and Annual Business Plan, Budget and Declaration of Rates at part d of the resolution (item no GB2, Council meeting 26 June 2023, resolution number 0382/2023), that the correct Valuer General's Assessment of Capital Values of all land within the area of the Council totalled \$34,600,123,900 for the 2023/24 year, consistent with the same (correct) reference in part f of this resolution, noting the correction is simply for clarity reasons and has no other legal implications.

## ATTACHMENTS

This document should be read in conjunction with the following attachments:

1. Significant Amendments to the Adopted Annual Business Plan
2. Budget Summary – Direct Cost
3. Budgeted Statement of Comprehensive Income
4. Budgeted Statement of Financial Position
5. Budgeted Statement of Cash Flows
6. Budgeted Statement of Changes in Equity
7. Budgeted Uniform Presentation of Finances
8. Budgeted Financial Indicators
9. Budget Summary by Full Cost Attribution

## 1. BACKGROUND

1.1 Council has considered the budget in detail, including the Base Operating budget, Budget Bids and Infrastructure Budget Bids. As part of this process Council have considered various scenarios of rate increases, and the financial sustainability of the organisation. Further there has been consideration of the feedback provided through public consultation. The purpose of this report is to finalise the setting of the budget for 2024/25.

## 2. CONSULTATION / COMMUNICATION

### 2.1 Internal

2.1.1 The Long Term Financial Plan, Annual Business Plan and Budget have been extensively consulted internally, through engagement with Divisional Managers, General Managers, the Executive Group, and Council.



## 2.2 External

- 2.2.1 The Long Term Financial Plan, Annual Business Plan and Budget was available for public consultation in May, with one written submission received which was supported through a verbal representation made by Mr David Waylen, Executive Officer of the Salisbury Business Association (SBA). The submission and verbal representation were considered at the Budget and Finance Committee Meeting, 11 June 2024.

## 3. REPORT

- 3.1 The recommendations as drafted in this report are required for the formal adoption of the budget and setting of rates, in accordance with the Local Government Act 1999, and cover adoption of:

3.1.1 The Long Term Financial Plan and Annual Business Plan

3.1.2 Estimates of Expenditure

3.1.3 Financial Statements

- Budgeted Statement of Comprehensive Income
- Budgeted Statement of Financial Position

3.1.4 Valuation

3.1.5 Minimum Rate, rates in the dollar, rate capping

3.1.6 Additional Supporting Financial Statements

- Budget Summary – Direct Cost
- Budgeted Statement of Cash Flows
- Budgeted Statement of Changes in Equity
- Budgeted Uniform Presentation of Finances
- Budgeted Financial Indicators
- Budget Summary by Full Cost Attribution, with this statement designed to fully cost our functions or services by distributing corporate costs and other overhead/indirect costs to those functions, noting that not all costs need to be distributed, only those that are consumed by the function.

### **Valuation Details**

- 3.2 Under S167(3)(a)(i) of the Act Council are required to adopt “the most recent valuations available to the council at the time that the council adopts its budget”. The report provided to Council on the Thursday preceding the Council meeting references the latest figures available at that time, however these figures are out of date by the Council meeting on the subsequent Monday. This requires the valuation figures to be varied in part d and part f, with this update occurring at the Council meeting.

**2023/24 (Current Year) Adoption Report**

- 3.3 In the 2023/24 adoption report, the total valuation figure referenced in part d of the resolution was not correct, however was correctly referenced in part f of the same resolution.
- 3.4 The resolution is clear in its intention as it was clearly referenced in part f. What was included in part d was simply a typographical error, reflecting that the total amount of the rateable and non-rateable valuations at part d of the resolution had not been correctly added together. Legal advice confirmed this to have no legal consequences for the validity of the 2023/24 rating process.
- 3.5 As the relevant Minutes have been adopted (i.e. determined to be a true and accurate record), they cannot now be altered to reflect the correct total. The correct total is reflected in those same Minutes at part f. It is appropriate (noting the historical record purposes of minutes) for the Council to note and correct the oversight/human error through an additional part to this year's recommendation, being part j.

**4. CONCLUSION / PROPOSAL**

- 4.1 To finalise the budget process, it is proposed that Council resolve the recommendations set out in this report, reflecting an average rate increase of 6.2% as recommended at the Finance and Corporate Services Committee 11 June 2024.

# Significant Amendments to the Adopted Annual Business Plan

In accordance with S123(6a) of the *Local Government Act 1999 (SA)* this statement advises significant amendments to the Annual Business Plan subsequent to public consultation and the reasons for those amendments.

## Operating Statement Adjustments

1. Expenditure for the treatment and control of Caltrop across Council was increased by \$210,000.
2. Valuation Growth and Rate Revenue increases from Growth and Other Development Activity has increased \$373,535 based on valuation data received following public consultation.



# Budget Summary by Direct Cost 2024/25 Budget

OPERATING BUDGET by KEY DIRECTION	2024/25		
	Direct Cost \$000's	Funding \$000's	Net \$000's
<b>A welcoming and liveable City</b>			
Community Development	2,646	-	2,646
Library Services	5,207	665	4,543
Community Centres	2,069	212	1,857
Recreation Services	1,454	169	1,286
Community Sport and Club Facilities	2,540	-	2,540
Community Health and Wellbeing	5,272	3,999	1,273
Cemetery	535	608	(73)
Food and Health Regulation	1,031	268	762
Community Compliance Services	789	388	400
Dog and Cat Management	1,535	1,207	328
Crime Prevention and Repair	319	-	319
Street Lighting	2,929	-	2,929
<b>Total A welcoming and liveable City</b>	<b>26,325</b>	<b>7,516</b>	<b>18,810</b>
<b>A sustainable City</b>			
City Infrastructure	4,745	569	4,176
Water Management	4,969	2,723	2,246
Waste Management	20,758	290	20,468
Parks and Landscapes	22,027	133	21,894
<b>Total A sustainable City</b>	<b>52,499</b>	<b>3,715</b>	<b>48,784</b>
<b>A growing City that creates new opportunities</b>			
Economic Development	1,321	172	1,149
Development Services	3,696	1,842	1,853
Urban Planning and Development	1,706	876	830
Roads	3,319	3,770	(452)
Footpaths	1,095	-	1,095
<b>Total A growing City that creates new opportunities</b>	<b>11,136</b>	<b>6,660</b>	<b>4,476</b>
<b>Innovation and Business Development</b>			
Innovation and Business Development	18,491	742	17,749
Council	3,184	2	3,182
Sundry	5,755	9,647	(3,892)
Infrastructure Depreciation	31,830	-	31,830
<b>Total Innovation and Business Development</b>	<b>59,260</b>	<b>10,391</b>	<b>48,869</b>
<b>Rate Revenue</b>		130,416	(130,416)
<b>Operating New Initiatives</b>	6,158	573	5,585
<b>Total Operating Surplus / (Deficit)</b>	<b>155,377</b>	<b>159,270</b>	<b>3,893</b>
<b>Infrastructure</b>			
Infrastructure Program	59,179	6,447	52,733
Plant Furniture and Equipment	3,889	802	3,087
Infrastructure Technology	1,614	-	1,614
<b>Total Capital Works</b>	<b>64,683</b>	<b>7,248</b>	<b>57,434</b>
<b>Funding Adjustments</b>			
Depreciation			(37,697)
NAWMA Equity Adjustment			(681)
Transfer From Reserves			206
<b>Total Funding Adjustments</b>			<b>(38,172)</b>
<b>Financing</b>			
New Borrowings / (Investments)			(16,874)
Loan Principal Repayments - recommendation b.			1,504
<b>Total Financing</b>			<b>(15,369)</b>
<b>Total Expenditure - recommendation b.</b>	<b>220,060</b>		



## City of Salisbury

### Budgeted Statement of Comprehensive Income

YEAR ENDING 30 JUNE	2025 Budget \$000's
<b>INCOME</b>	
Rates Revenues	131,330
Statutory Charges	3,510
User Charges	6,312
Grants, Subsidies & Contributions	16,620
Investment Income	80
Reimbursements	364
Other Income	1,054
<b>Total Income</b>	<b>159,270</b>
<b>EXPENSES</b>	
Employee Costs	46,843
Materials, Contracts & Other Expenses	67,784
Depreciation, Amortisation & Impairment	37,697
Finance Costs	2,372
Net loss - Equity Accounted Council Businesses	681
<b>Total Expenses</b>	<b>155,377</b>
<b>OPERATING SURPLUS/(DEFICIT) BEFORE CAPITAL AMOUNTS</b>	<b>3,893</b>
Asset Disposal & Fair Value Adjustments	802
Amounts Received Specifically for New or Upgraded Assets	6,241
Physical Resources Received Free of Charge	1,000
<b>NET SURPLUS/(DEFICIT)</b>	<b>11,936</b>
<b>OTHER COMPREHENSIVE INCOME</b>	
Changes in Revaluation Surplus - I,PP&E	47,313
<b>Total Other Comprehensive Income</b>	<b>47,313</b>
<b>TOTAL COMPREHENSIVE INCOME</b>	<b>59,249</b>





## City of Salisbury Budgeted Statement of Financial Position

YEAR ENDING 30 JUNE	2025 Budget \$000's
<b>ASSETS</b>	
<b>Current Assets</b>	
Trade & Other Receivables	7,272
Inventories	1,210
<b>Total Current Assets</b>	<b>8,482</b>
<b>Non-Current Assets</b>	
Financial Assets	60
Equity Accounted Investments in Council Businesses	4,870
Infrastructure, Property, Plant & Equipment	2,225,638
Intangible Assets	210
Other Non-Current Assets	33,572
<b>Total Non-Current Assets</b>	<b>2,264,350</b>
<b>TOTAL ASSETS</b>	<b>2,272,832</b>
<b>LIABILITIES</b>	
<b>Current Liabilities</b>	
Cash Advance Debentures	64,204
Trade & Other Payables	23,092
Borrowings	678
Provisions	10,407
<b>Total Current Liabilities</b>	<b>98,381</b>
<b>Non-Current Liabilities</b>	
Borrowings	1,188
Provisions	2,419
<b>Total Non-Current Liabilities</b>	<b>3,607</b>
<b>TOTAL LIABILITIES</b>	<b>101,988</b>
<b>NET ASSETS</b>	<b>2,170,844</b>
<b>EQUITY</b>	
Accumulated Surplus	412,935
Asset Revaluation Reserves	1,708,145
Other Reserves	49,764
<b>TOTAL EQUITY</b>	<b>2,170,844</b>



## City of Salisbury Budgeted Statement of Cash Flows

	2025 Budget \$000's
<b>YEAR ENDING 30 JUNE</b>	
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
<b>Receipts</b>	
Operating Receipts	158,673
Investment Receipts	80
<b>Payments</b>	
Operating Payments to Suppliers and Employees	(113,922)
Finance Payments	(2,372)
<b>Net Cash provided by (or used in) Operating Activities</b>	<b>42,459</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
<b>Receipts</b>	
Amounts Received Specifically for New/Upgraded Assets	5,936
Sale of Replaced Assets	802
Sale of Real Estate Developments	0
<b>Payments</b>	
Expenditure on Renewal/Replacement of Assets	(34,585)
Expenditure on New/Upgraded Assets	(29,892)
<b>Net Cash Provided by (or used in) Investing Activities</b>	<b>(57,739)</b>
<b>CASH FLOWS FROM FINANCING ACTIVITIES</b>	
<b>Receipts</b>	
Proceeds from CAD's	16,874
<b>Payments</b>	
Repayments of Borrowings	(1,504)
Repayment of Finance Lease Liabilities	(90)
<b>Net Cash provided by (or used in) Financing Activities</b>	<b>15,280</b>
<b>Net Increase/(Decrease) in Cash Held</b>	
<b>Cash &amp; Cash Equivalents at Beginning of Period</b>	
<b>Cash &amp; Cash Equivalents/Movements in Borrowings at End of Period</b>	



**City of Salisbury**  
**Budgeted Statement of Changes in Equity**

<b>YEAR ENDING 30 JUNE</b>	<b>2025 Budget \$000's</b>
<b>Opening Balance</b>	<b>2,111,594</b>
Net Surplus / (Deficit) for Year	11,936
<b>Other Comprehensive Income</b>	
- Gain (Loss) on Revaluation of I,PP&E	47,313
<b>Other Comprehensive Income</b>	<b>47,313</b>
<b>Total Comprehensive Income</b>	<b>59,249</b>
<b>Balance at end of period</b>	<b>2,170,844</b>



## City of Salisbury Budgeted Uniform Presentation of Finances

YEAR ENDING 30 JUNE	2025 Budget \$000's
<b>Income</b>	
Rates	131,330
Statutory Charges	3,510
User Charges	6,312
Grants, Subsidies & Contributions	16,620
Investment Income	80
Reimbursements	364
Other Income	1,054
<b>Total Income</b>	<b>159,270</b>
<b>Expenses</b>	
Employee Costs	46,843
Materials, Contracts & Other Expenses	67,784
Depreciation, Amortisation & Impairment	37,697
Finance Costs	2,372
Net loss - equity accounted Council businesses	681
<b>Total Expenses</b>	<b>155,377</b>
<b>Operating Surplus / (Deficit)</b>	<b>3,893</b>
<b>Less: Net Outlays on Existing Assets</b>	
Capital Expenditure on Renewal/Replacement of Existing Assets	(34,585)
less Depreciation, Amortisation & Impairment	37,696
less Proceeds from Sale of Replaced Assets	802
	<b>3,913</b>
<b>Less: Net Outlays on New and Upgraded Assets</b>	
Capital Expenditure on New/Upgraded Assets	(29,892)
less Amounts Specifically for New/Upgraded Assets	5,936
less Proceeds from Sale of Surplus Assets	
	<b>(23,956)</b>
<b>Net Lending / (Borrowing) for Financial Year</b>	<b>(16,150)</b>

In any one year, the above financing transactions are associated with either applying surplus funds stemming from a net lending result or accommodating the funding requirement stemming from a net borrowing result.





## City of Salisbury Budgeted Financial Indicators

YEAR ENDING 30 JUNE	2025 Budget \$000's
<b>Operating Surplus</b> The operating surplus (deficit) before capital amounts.	3,893
<b>Operating Surplus Ratio</b> Operating surplus divided by total operating revenue. This ratio expresses the operating surplus/(deficit) as a percentage of total operating revenue.	2.44%
<b>Net Financial Liabilities</b> Net Financial Liabilities are defined as total financial liabilities less financial assets (excluding equity accounted investments in Council businesses).	94,656
<b>Net Financial Liabilities Ratio</b> Net Financial Liabilities divided by total operating revenue. Indicates the extent that council can meet its net financial liabilities out of operating revenue.	59.43%
<b>Asset Renewal Funding Ratio</b> Net Asset Renewals divided by Asset Management Plan Renewal Expenditure. Indicates whether capital assets are being renewed as planned in the Asset Management Plans.	100%



# Budget Summary by Full Cost

## 2024/25 Budget

OPERATING BUDGET by KEY DIRECTION	2024/25				
	Direct Cost \$000's	Attributed Cost \$000's	Full Cost \$000's	Funding \$000's	Net \$000's
<b>A welcoming and liveable City</b>					
Community Development	2,646	629	3,275	-	3,275
Library Services	5,207	3,882	9,090	665	8,425
Community Centres	2,069	1,212	3,281	212	3,070
Recreation Services	1,454	29	1,483	169	1,314
Community Sport and Club Facilities	2,540	2,407	4,947	-	4,947
Community Health and Wellbeing	5,272	2,544	7,817	4,000	3,817
Cemetery	535	111	645	608	37
Food and Health Regulation	1,031	395	1,426	268	1,158
Community Compliance Services	789	410	1,199	388	810
Dog and Cat Management	1,535	487	2,022	1,207	816
Crime Prevention and Repair	319	-	319	-	319
Street Lighting	2,929	72	3,001	-	3,001
<b>Total A welcoming and liveable City</b>	<b>26,325</b>	<b>12,180</b>	<b>38,504</b>	<b>7,516</b>	<b>30,988</b>
<b>A sustainable City</b>					
City Infrastructure	4,745	(1,017)	3,728	569	3,159
Water Management	4,969	7,675	12,644	2,723	9,922
Waste Management	20,758	-	20,758	290	20,468
Parks and Landscapes	22,027	13,411	35,438	133	35,305
<b>Total A sustainable City</b>	<b>52,499</b>	<b>20,069</b>	<b>72,568</b>	<b>3,715</b>	<b>68,853</b>
<b>A growing City that creates new opportunities</b>					
Economic Development	1,320	436	1,756	172	1,584
Development Services	3,696	1,773	5,469	1,842	3,627
Urban Planning and Development	1,706	37	1,743	876	867
Roads	3,319	12,499	15,817	3,770	12,047
Footpaths	1,095	2,771	3,865	-	3,865
<b>Total A growing City that creates new opportunities</b>	<b>11,136</b>	<b>17,515</b>	<b>28,651</b>	<b>6,660</b>	<b>21,991</b>
<b>Innovation and Business Development</b>					
Innovation and Business Development	18,491	(16,231)	2,260	742	1,518
Council	3,184	(17)	3,167	2	3,165
Sundry *	37,585	(33,515)	4,070	9,647	(5,577)
<b>Total Innovation and Business Development</b>	<b>59,260</b>	<b>(49,764)</b>	<b>9,497</b>	<b>10,391</b>	<b>(894)</b>
Rates Revenue				130,416	(130,416)
Operating Budget Bids	6,158		6,158	573	5,585
<b>TOTAL OPERATING SURPLUS / (DEFICIT)</b>	<b>155,377</b>		<b>155,377</b>	<b>159,271</b>	<b>3,893</b>

\* Sundry expenditure is primarily depreciation, with income being untied grant funding.



**GB3 Declaration of Globe Derby Community Club Separate Rate**

**PREV REFS** Finance and Corporate Services Committee 2.1.1 20/05/2024

**AUTHOR** Kate George, Manager Finance and Procurement Services, Business Excellence

**CITY PLAN LINKS** 4.2 We deliver quality outcomes that meet the needs of our community  
4.4 We plan effectively to address community needs and identify new opportunities

**SUMMARY** On 20 May 2024 the Finance and Corporate Services Committee considered the request for a separate rate of \$9,450 on behalf of the Globe Derby Community Club in accordance with the Land Management Agreement, with this request supported by Council (0695/2024). The purpose of this report is to formally declare this separate rate for 2024/25.

**RECOMMENDATION**

- 1. For the purposes of raising revenue for the activity of the maintenance of the Land and management of the facilities on the Land, being Lot 65 in deposited plan no. 9832, and in exercise of the power contained in section 154 of the *Local Government Act 1999*, a separate rate of a fixed amount of \$150 for each share of Common Land (Lot 65 in deposited plan no. 9832) being:
  - 1 share for each allotment numbered Lots 1-23 & Lots 26-32 of DP9830,
  - 1 share for each allotment numbered Lots 50-51 of DP18972,
  - 1 share for each allotment numbered Lots 33-34 & Lots 38-64 of DP9831,
  - 1 share for allotment numbered lot 2 of FP14624, and
  - 1 share in total for Lots 1 on FP14624 and 37 on DP9831 combined
 of portion of section 3070 of Hundred Port Adelaide (laid out as Bolivar) is declared for the year ending 30 June 2025.

**ATTACHMENTS**

This document should be read in conjunction with the following attachments:

- 1. Globe Derby Allotment Plan

**1. BACKGROUND**

1.1 In the Land Management Agreement with the Globe Derby Community Club, Council has agreed to raise funds by way of separate rates on properties with an interest in an area of common land (63 allotments). The rates raised are for use by the club to maintain the common land area.

- 1.2 On 20 May 2024 the Finance and Corporate Services Committee were advised that the Club have requested a separate rate of \$150 per share in the common land (Allotment 65 in DP 9832), which is consistent with the 2023/24 separate rate of \$150, providing a total revenue of \$9,450 for 2024/25.

## 2. CONSULTATION / COMMUNICATION

### 2.1 External

#### 2.1.1 Globe Derby Community Club

## 3. REPORT

- 3.1 A rate of \$150 per share of Common Land is required to generate the requested and required revenue of \$9,450 to enable the Globe Derby Community Club to maintain the common land area (the Land), and is detailed below:

DP9830 Lots 1-23 & Lots 26-32	\$150 per allotment
DP18972 Lots 50-51	\$150 per allotment
DP9831 Lots 33-34 & Lots 38-64	\$150 per allotment
F14624 Lot 2	\$150 per allotment
FP14624 Lot 1 & DP9831 Lot37	\$150 in total for the two lots combined

Attachment 1 contains the allotment plan detailing the land described in the table above.

## 4. CONCLUSION / PROPOSAL

- 4.1 Council declare a separate rate of \$150 per share in the common land (Allotment 65 in DP 9832) for the Globe Derby Community Club for 2024/25.







<b>GB4</b>	<b>Declaration of The Green Adelaide Board Regional Landscape Levy (RLL) Separate Rate</b>		
<b>PREV REFS</b>	Finance and Corporate Services Committee	2.1.2	20/05/2024
<b>AUTHOR</b>	Kate George, Manager Finance and Procurement Services, Business Excellence		
<b>CITY PLAN LINKS</b>	4.4 We plan effectively to address community needs and identify new opportunities		
<b>SUMMARY</b>	On 20 May 2024 the Finance and Corporate Services Committee resolved (0695/2024) to collect a separate rate as required by the Landscape South Australia Act 2019. The purpose of this report is to formally declare this separate rate for 2024/25.		

## RECOMMENDATION

1. Pursuant to Section 69 of the *Landscape South Australia Act 2019* and Section 154 of the *Local Government Act 1999*, in order to reimburse to the Council the amount contributed to the Green Adelaide Board Regional Landscape Levy of \$2,507,807, Council declares for the year ending 30 June 2025 a separate rate of 0.006860 cents in the dollar on the capital valuation of all rateable properties within the Council area of the City of Salisbury.

## ATTACHMENTS

There are no attachments to this report.

### 1. BACKGROUND

- 1.1 On 20 May 2024, the Finance and Corporate Services Committee received information that the Green Adelaide Board would require \$2,507,807 in levies for 2024/25. The purpose of this report is to declare this separate rate.

### 2. CONSULTATION / COMMUNICATION

- 2.1.1 N/A

### 3. REPORT

- 3.1 In accordance with the requirements under the Landscape South Australia Act 2019, Council is required to contribute \$2,507,807 to the Green Adelaide Board for the Regional Landscape Levy in 2024/25 and for this amount to be recovered by way of a separate rate on the capital value of rateable properties within the Council area.

- 3.2 In addition Council needs to add the estimated cost of any rebates and remissions applicable to the levy because these cannot be recovered from the Board. Furthermore, any excess or shortfall in separate rate collected needs to be adjusted. Therefore the total amount required to be calculated from the levy is as follows:

Board requirement	\$2,507,807
Rebates/Remission estimate 2024/25	\$35,113
Add prior period under-recovery	\$24,657
	<u><b>\$2,567,577</b></u>

- 3.3 Given the capital value of all rateable properties a rate of 0.006860 cents in the dollar is required for 2024/25 noting that the 2023/24 cents in the dollar was 0.007321. The rate in the dollar has decreased in 2024/25 compared with 2023/24 as the market movement in property valuation of 12.5% is higher than the increase in the levy of 9.5%.
- 3.4 As a guide the rate will translate into the following amounts for a range of property values:

Capital Value	2023/24 Separate Rate	2024/25 Separate Rate
\$100,000	\$7.32	\$6.86
\$150,000	\$10.98	\$10.29
\$200,000	\$14.64	\$13.72
\$250,000	\$18.30	\$17.15
\$500,000	\$36.61	\$34.30
\$750,000	\$54.91	\$51.45
\$1,000,000	\$73.21	\$68.60

#### 4. CONCLUSION / PROPOSAL

- 4.1 Council declare a separate rate of 0.006860 cents in the dollar for Regional Landscape Levy for 2024/25.

**GB5 Declaration of Salisbury Business Association Separate Rate**

**PREV REFS** Finance and Corporate Services Committee 2.1.3 20/05/2024

**AUTHOR** Kate George, Manager Finance and Procurement Services, Business Excellence

**CITY PLAN LINKS** 4.2 We deliver quality outcomes that meet the needs of our community

**SUMMARY** On 20 May 2024 the Finance and Corporate Services Committee resolved (0692/2024) to support a separate rate as required by the Salisbury Business Association, to enable the association to undertake a range of activities. The purpose of this report is to formally declare this separate rate for 2024/25.

**RECOMMENDATION**

1. The request by the Salisbury Business Association for Council to raise a differential separate rate in the area delineated in the map as set out in Attachment 1 (Council, 26/06/2024, Item No. GB5) attached to this report, to raise funds to promote and enhance business viability, profitability, and trade commerce and industry for that area, be supported.
2. Pursuant to section 154 of the *Local Government Act 1999*, a differential separate rate of 0.061301 cents in the dollar of the Capital Value of rateable land with a land use category of Commercial Shop, Commercial Office, Commercial Other, Industrial Light and Industrial Other, be declared on that land for the year ending 30 June 2025.
3. Funds raised by way of the separate rate be paid to the Association in one or more instalments, and the activities of the Association be periodically reviewed to ensure that the funds are used for the intended purposes of generally promoting, marketing and improving the image of the Salisbury City Centre consistent with part 1 above.

**ATTACHMENTS**

This document should be read in conjunction with the following attachments:

1. Salisbury Business Association Separate Rate Map

**1. BACKGROUND**

- 1.1 On 20 May 2024 the Finance and Corporate Services Committee approved the separate rate requested by the Salisbury Business Association, with the request being for \$214,049.09 (exclusive of GST). The purpose of this report is to declare this separate rate for 2024/25.

**2. CONSULTATION / COMMUNICATION****2.1 External**

- 2.1.1 The Salisbury Business Association (SBA) have submitted their request to Council, which was presented to the Finance and Corporate Services Committee on 20 May 2024.

**3. REPORT**

- 3.1 The SBA have request that \$235,454.00 (inclusive of GST) be raised through separate rates to support their activities.
- 3.2 After allowing for the Goods and Services Tax (GST) of \$21,404.91, the amount required to be collected as a separate rate in 2024/25 is \$214,049.09. Additionally, Council needs to add the estimated cost of any rebates and remissions applicable to the separate rate, and adjust for any excess or shortfall in prior period. Therefore the total amount required to be collected from the separate rate is as follows:

SBA requirement	\$214,049.09
Rebates/Remission estimate 2024/25	\$699.64
Less prior period over-recovery	\$2,427.10
	<u><b>\$212,321.63</b></u>

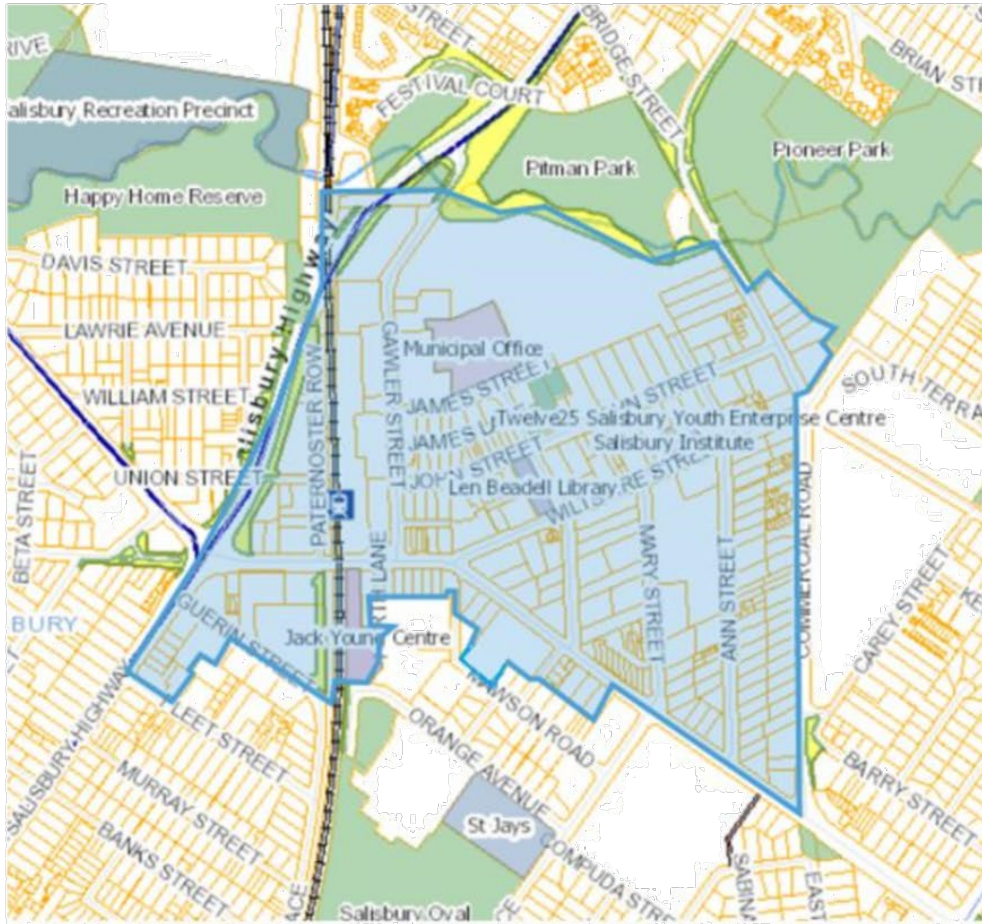
- 3.3 A rate of 0.061301 cents in the dollar is required to generate the required amount of \$212,321.63, when adjusted for prior year over recovery and anticipated rebates and remissions, for the Salisbury Business Association for 2024/25.

**4. CONCLUSION / PROPOSAL**

- 4.1 Council declare a separate rate of 0.061301 cents in the dollar for Salisbury Business Association for 2024/25, with the conditions previously imposed by Council continuing to apply.

### Salisbury Business Association

Separate Rate Map



Item GB5 - Attachment 1 - Salisbury Business Association Separate Rate Map



<b>GB6</b>	<b>Representation Review - Presentation of Discussion Paper</b>
<b>AUTHOR</b>	Joy O’Keefe-Craig, Team Leader Council Governance, CEO and Governance
<b>CITY PLAN LINKS</b>	4.4 We plan effectively to address community needs and identify new opportunities 4.2 We deliver quality outcomes that meet the needs of our community
<b>SUMMARY</b>	This report presents a Discussion Paper on the Representation Review for Council’s consideration.

## RECOMMENDATION

### That Council:

1. Notes the Discussion Paper, Attachment 1, Council meeting 24 June 2024.
2. Approves, in principle, that its preferred future composition and structure be as per Option [insert preferred Option].
3. Approves for C L Rowe and Associates Pty Ltd be instructed to prepare a draft Representation Report for consideration by Council at the Council meeting scheduled for xxx.

## ATTACHMENTS

This document should be read in conjunction with the following attachments:

1. Discussion Paper
2. Option - 12 Councillors, 6 Wards

### 1. BACKGROUND

- 1.1 Section 12(4) of the *Local Government Act 1999* (the Act) requires each council to undertake a review of all aspects of the composition of Council.
- 1.2 At its meeting on 25 March 2024 Council resolved that Council:  
“Approves the Representation Review Process to commence in April 2024, in accordance with section 12 of the *Local Government Act 1999*”.
- 1.3 The first Workshop with Elected Members was held on 6 May 2024 to present an Information Paper, discuss the review process, composition and ward structures and key issues together with the consultant, C L Rowe and Associates.
- 1.4 A second Workshop was held with Elected Members on 3 June 2024 to further consider the composition and ward structure, together with the consultant. This Workshop provided the opportunity for Elected Members to provide feedback in relation to:
  - 1.4.1 The “member cap” specified under Section 11A of the Act.
  - 1.4.2 The continued division of the Council area into wards, as opposed to the abolition of wards.
  - 1.4.3 The number of elected members required to provide adequate and fair representation.

- 1.4.4 Seven different ward structure options which demonstrated how the Council area could be divided into wards.

## **2. EXTERNAL CONSULTATION / COMMUNICATION**

- 2.1 C L Rowe and Associates.

## **3. DISCUSSION**

- 3.1 The Discussion Paper is presented to Council for consideration of the future composition and structure.
- 3.2 The Discussion Paper provides relevant information and ward structure options. The decision made by Council will inform the development of the Representation Report, which will be presented to the community as part of the public consultation process.
- 3.3 Council is asked to provide feedback in respect to its preferred future composition of the Council, and whether the Council area should continue to be divided into wards or alternatively whether wards should be abolished.
- 3.4 The next stage of the review process is the preparation of a Representation Report, which will be presented as Council's preferred future composition and structure to the community as part of the public consultation process, which will occur in accordance with Council's adopted Public Consultation Policy.
- 3.5 Further comments were made during the second workshop held on 3 June 2024, in relation to a composition of 12 Councillors, 6 wards. This option is provided as Attachment 2 to this report.

## **4. FINANCIAL OVERVIEW**

- 4.1 A New Initiative Bid for the Representation Review project is included in the formal bid process for the 2024/2025 budget and will be considered by Council as part of the adoption of the budget.

## **5. CONCLUSION**

- 5.1 Council consideration and approval is sought to initiate the draft Representation Report.



**REPRESENTATION REVIEW**  
(Section 12 of the *Local Government Act 1999*)

**CITY OF SALISBURY**

**June 2024**



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## 1. INTRODUCTION

Section 12(3) of the *Local Government Act 1999* (the Act) indicates that Council must undertake a "representation review" to determine whether its community would benefit from an alteration to Council's composition or ward structure.

Section 12(4) of the Act states: *"A review may relate to a specific aspect of the composition of the council, or of the wards of the council, or may relate to those matters generally – but a council must ensure that all aspects of the composition of the council, and the issue of the division, or potential division, of the area of the council into wards, are comprehensively reviewed under this section at least once in each relevant period that is prescribed by the regulations"*.

The Minister for Local Government has specified that Council is required to undertake and complete a review during the period April 2024 – April 2025.

Council informally commenced its review with a briefing of the elected members on the 6<sup>th</sup> May 2024. This was followed by a second workshop on the 3<sup>rd</sup> June 2024, at which the elected members provided informal feedback in relation to:

- the "member cap" specified under Section 11A of the Act;
- the continued division of the Council area into wards, as opposed to the abolition of wards;
- the number of elected members required to provide adequate and fair representation; and
- seven (7) ward structure options which demonstrated how the Council area could be divided into wards based on eleven (11), twelve (12) and/or fourteen (14) councillors.

The tasks now before Council are to determine (in principle) the future composition and structure which it believes should come into effect at the next Local Government elections in 2026. More specifically, Council will need to:

- further examine the question of the number of elected members required to provide fair and adequate representation to the community, taking into consideration the "member cap" now specified under the Act; and
- identify the preferred future ward structure, including the names/titles of the proposed wards and the level of representation in each ward.

This Discussion Paper provides relevant information and a select number of ward structure options to assist the elected members with the aforementioned tasks. The discussions and "in principle" decisions made by Council at this stage of the review process will inform the development of the "Representation Report" which will be presented to the community, for consideration and comment, during the required upcoming public consultation process.

## 2. BACKGROUND

Council last undertook a review of its elector representation during the period February 2016 – May 2017, the outcome of which was as follows.

- The principal member of Council continue to be a Mayor elected by the community.
- Council comprise an elected Mayor and fourteen (14) ward councillors.
- The Council be divided into seven wards, as described hereinafter and depicted in Map 1.
- Each of the wards be represented by two (2) ward councillors.
- The proposed wards be identified as West Ward (1); Central Ward (2); North Ward (3); Para Ward (4); East Ward (5); Hills Ward (6); and South Ward (7).

The existing wards are described as follows.

**West Ward:** Comprising the suburbs of St Kilda, Bolivar, Globe Derby Park, Dry Creek, Green Fields, Mawson Lakes, Cavan and Pooraka; and part of the suburb of Waterloo Corner west of Port Wakefield Road.

**Central Ward:** Comprising part of the suburb of Burton south of Waterloo Corner Road; part of the suburb of Waterloo Corner east of Port Wakefield Road; and the suburb of Paralowie with the exception of the part to the east of Whites Road and south of Burton Road.

**North Ward:** Comprising the suburbs of Edinburgh, Direk, Salisbury North, Salisbury and Elizabeth Vale; and part of the suburb of Burton north of Waterloo Corner Road.

**Para Ward:** Comprising the suburbs of Salisbury Downs; the suburb of Parafield Gardens with the exception of the part to the east of the Salisbury Highway; and part of the suburb of Paralowie to the east of Whites Road and south of Burton Road.

**East Ward:** Comprising the suburbs of Salisbury Park, Salisbury Plain, Brahma Lodge, Salisbury Heights; part of the suburb of Salisbury East north of Clayson Road; and part of the suburb of Gulfview Heights north of Wynn Vale Drive.

**Hills Ward:** Comprising the suburbs of Para Hills, Para Hills West, Parafield and Salisbury South; part of the suburb of Gulfview Heights to the south of Wynn Vale Drive; part of the suburb of Parafield Gardens east of the Salisbury Highway; and part of the suburb of Salisbury East south of Clayson Road.

**South Ward:** Comprising the suburbs of Walkley Heights, Valley View, Para Vista and Ingle Farm.

The distribution of electors between the existing wards is detailed in Table 1.

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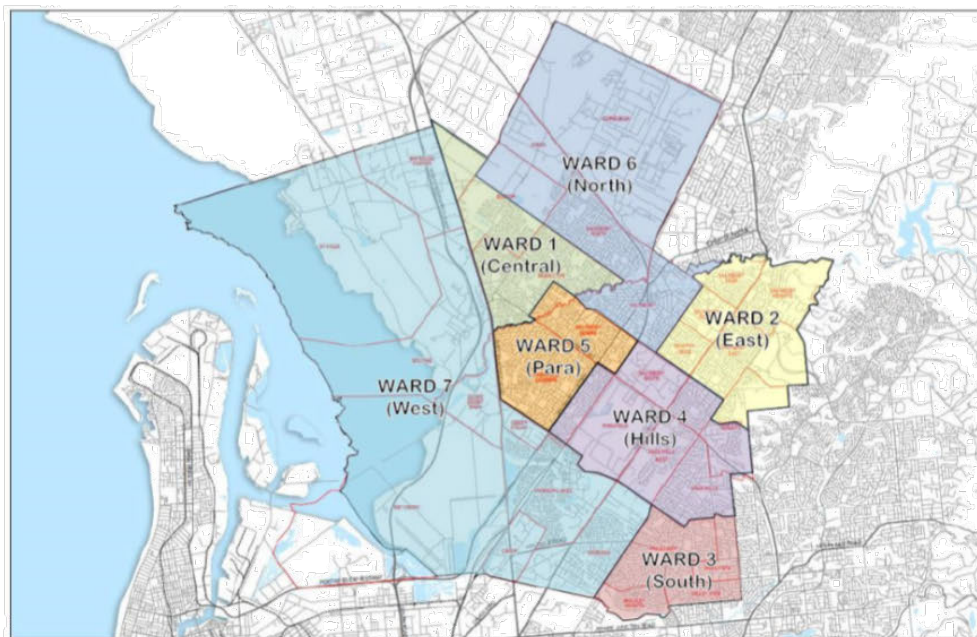
Table 1: Elector distribution between existing wards.

Ward	Crs	HOA Roll	Council Roll	Electors	Ratio	% Variance
Central	2	14,714	2	14,716	1:7,358	+4.18
East	2	14,040	6	14,046	1:7,023	-0.56
South	2	13,069	14	13,083	1:6,542	-7.38
Hills	2	13,253	5	13,258	1:6,629	-6.14
Para	2	14,666	16	14,682	1:7,341	+3.94
North	2	14,486	17	14,503	1:7,252	+2.67
West	2	14,581	9	14,590	1:7,295	+3.29
<b>Total</b>	<b>14</b>	<b>98,809</b>	<b>69</b>	<b>98,878</b>		
<b>Average</b>					<b>1:7,063</b>	

Source: Electoral Commission SA, 24<sup>th</sup> April 2024

The existing ward structure can be retained as the elector ratios in all wards comply with the specified 10% quota tolerance limits specified under Section 33(2) of the Act. However, the existing composition of Council is at odds with the "member cap" specified under Section 11A of the Act.

Map 1: Current ward structure.



### 3. REVIEW PROCESS

Sections 12(5) - 12(12a) of the Act outline the process that Council must adhere to when undertaking its review. A brief summary of this process is as follows.

#### 3.1 Representation Report

The review is formally commenced with the preparation of a "Representation Report" by a person who, in the opinion of Council, is qualified to address the representation and governance issues that may arise during the course of the review.

The "Representation Report" must:

- examine the advantages and disadvantages of the options available in respect to a range of issues relating to the composition and structure of Council;
- examine whether the number of elected members should be reduced; and/or whether the Council area should be divided into wards, or not;
- set out the proposal that Council considers should be carried into effect at the next Local Government election; and
- include an analysis of how the Council proposal relates to the relevant principles under Section 26(1)(c) of the Act and the matters referred to in Section 33 of the Act.

#### 3.2 Public Consultation

Section 12(7) of the Act requires Council undertake public consultation based on the "Representation Report". This process must be in accordance with Council's Public Consultation Policy, or alternatively incorporate the publication of a notice in a newspaper circulating within the Council area, on the Council website and in the Government Gazette.

The notice must invite interested persons to make submissions in relation to the report within a specified period (at least 21 days).

#### 3.3 Final Report

At the completion of the prescribed public consultation stage Council must either:

- finalise its report (including information pertaining to the outcome of the public consultation process) and refer the final report to the Electoral Commissioner; or
- reconsider and/or amend its proposal (perhaps in keeping with public submissions), alter the Representation Report accordingly, and undertake further public consultation.

### 3.4 Exemption Certificate (If required)

If Council propose a composition which exceeds the member cap specified under Section 11A of the Act, it must seek an exemption certificate from the Electoral Commissioner prior to finalising its review.

Legal advice received from Norman Waterhouse Lawyers suggests the Electoral Commissioner may only refuse to give an exemption certificate if the Electoral Commissioner considers "exceptional circumstances" exist (under Section 12(11c) of the Act). The circumstances essentially relate to the adequacy of the representation report rather than an assessment of the merits of exceeding the member cap.

A copy of this advice from Norman Waterhouse Lawyers has previously been provided to the elected members.

In the event that the Electoral Commissioner decides to refuse to grant an exemption certificate, the matter will be referred back to Council with written reasons for the refusal. In response to this action Council must amend its proposal so that it will comprise a number of elected members equal to or less than the member cap; amend its representation report accordingly; undertake further public consultation; and ultimately forward an amended final report to the Electoral Commissioner for further consideration.

At the time of preparing this Discussion Paper, Electoral Commission SA was still awaiting advice regarding the review process and relevant provisions of the Act from the Crown Solicitors Office, including information pertaining to the Electoral Commissioner's role in assessing requests to exceed the member cap.

### 3.5 Final Gazette Notice

Upon receipt of notification that the representation review has been completed to the satisfaction of the Electoral Commissioner, Council will be required to publish a notice in the Government Gazette, on or before a date to be specified by the Electoral Commissioner. The notice will outline Council's proposed future composition and structure and will give notice of the day that the proposal will come into effect (i.e. the day of the next Local Government election in November 2026).

#### 4. PRIMARY LEGISLATIVE REQUIREMENTS

The most relevant provisions of the Act are the following.

**Section 11A** specifies that a council must not be comprised of more than thirteen (13) members (including the principal member) unless it has been granted an “exemption certificate” by the Electoral Commissioner under Section 12(11b) of the Act.

**Section 26(1)(c)** requires that, when considering a reform proposal, Council should have regard to a list of principles, the most relevant being the following.

- Proposed changes should, wherever practicable, benefit ratepayers.
- A council should reflect communities of interest of an economic, recreational, social, regional or other kind, and be consistent with community structures, values, expectations and aspirations.
- Residents should receive adequate and fair representation within the local government system, while over-representation in comparison with councils of a similar size and type should be avoided (at least in the longer term).

**Section 33** requires that, in the formulation of a proposal that relates to the boundaries of a ward or wards, the review must also take into account, as far as practicable:

- the desirability of reflecting communities of interest of an economic, social, regional or other kind;
- the population of the area, and of each ward affected or envisaged by the proposal;
- the topography of the area, and of each ward affected or envisaged by the proposal;
- the feasibility of communication between electors affected by the proposal and their elected representatives;
- the nature of substantial demographic changes that may occur in the foreseeable future; and
- the need to ensure adequate and fair representation while at the same time avoiding over-representation in comparison to other councils of a similar size and type (at least in the longer term).

**Section 33(2)** of the Act requires that a proposal which relates to the formation or alteration of wards of a council must observe the principle that the number of electors represented by a councillor must not, as at the relevant date (assuming that the proposal was in operation), vary from the ward quota by more than 10 per cent.

**Section 51** specifies that the principal member of council must be appointed (by the Governor under circumstances prescribed under Section 10 of the Act) or elected as a representative of the area as a whole; and is to be called mayor.



## 5. COMPOSITION OF COUNCIL

### 5.1 Mayor

The principal member of Council must be appointed (by the Governor under circumstances prescribed under Section 10 of the Act) or elected as a representative of the area as a whole; and is to be called mayor. The Act no longer affords any alternative.

### 5.2 Councillors

Section 52(1) of the Act specifies that all members of Council, other than the principal member, shall have the title of councillor.

Section 52(2) states that a councillor will (depending on how the council is constituted):

- be elected by the electors for the area, as a representative of the area as a whole (whether or not the area is divided into wards); or
- if the area is divided into wards, be elected by the electors of a particular ward, as a representative of the ward.

Where the Council area is divided into wards, an "area councillor" adopts a similar role to that of the former office of Alderman and focuses on matters pertaining to the Council area as a whole rather than a ward.

Arguments in favour of "area councillors" (in addition to ward councillors) include:

- the area councillor should be free of parochial ward attitudes and responsibilities;
- the area councillor may be an experienced elected member who can share their knowledge and experience with the ward councillors; and
- the area councillor is free to assist the principal member and ward councillors, if required.

The opposing view is that an "area councillor" (in addition to ward councillors) holds no greater status than a ward councillor; has no greater responsibilities than a ward councillor; and need not comply with any extraordinary or additional eligibility requirements. In addition, it should be noted that:

- any contested election for area councillors must be conducted across the whole of the Council area at considerable cost;
- area councillors are considered to be an unnecessary tier of representation and therefore are not a popular option amongst councils (i.e. only the City of Adelaide has "area councillors" in addition to councillors);
- ward councillors do not have to reside in the ward which they represent and, as such, the traditional role and/or basis for the ward councillor has changed to a council-wide perspective;

**CITY OF SALISBURY**

- ward councillors generally consider themselves to represent not only their ward, but the Council area as a whole (like an area councillor), and it is suggested that their role and actions within the council chamber, and the functions they perform on behalf of council, generally reflect this attitude and circumstance; and
- the task and expense of contesting council-wide elections for an area councillor can be prohibitive and may deter appropriate/quality candidates.

**6. ELECTOR REPRESENTATION**

Council must provide adequate and fair representation and generally adhere to the democratic principle of "one person, one vote, one value". In addition, there needs to be sufficient elected members to:

- manage and guide the affairs of Council;
- lead and form the core of the Council committees;
- share the demands placed upon them by their constituents;
- provide adequate lines of communication between the community and Council;
- achieve the desired diversity in member's skill sets, experience and backgrounds; and
- ensure a range of viewpoints that spurs innovation and creativity in Council planning and decision-making.

Council has comprised a mayor and fourteen (14) ward councillors since the Local Government elections in 2018.

As stated earlier, the intent of the Act is clear, a council must not comprise more than thirteen (13) members, including the mayor. However, the Act also allows Council to seek an exemption certificate from the Electoral Commissioner if it desires to retain more than the specified maximum number of elected members. These are relatively recent provisions of the Act, having been introduced via the Statutes Amendment (Local Government Review) Bill 2021.

Based on advice received from Electoral Commission SA, it is understood that, when considering a proposal/report from a council, the Electoral Commissioner will give due consideration to how the proposal relates to all of the relevant provisions of the Act. In regard to the issue of the number of elected members, Section 11A of the Act obviously applies, as do Sections 26(1)(c) and 33(1) which express the need to ensure adequate and fair representation while at the same time avoiding over-representation in comparison to other councils of a similar size and type.

The comparison of representation arrangements of other councils is not necessarily a straightforward exercise, given that no councils are identical in terms of their size (elector numbers and/or area), character, population, topography or communities of interest. Notwithstanding this, it is a matter that must be examined according to the Act.

Table 2 provides (for comparison purposes) the elector data, elector ratios (i.e. the average number of electors represented by a councillor), and the size/area of the metropolitan councils. The data indicates that the City of Salisbury has the fourth highest number of elected members, and the second highest elector numbers and elector ratio.

## CITY OF SALISBURY

Table 2: Elector representation – Metropolitan councils

Council	Councillors	Electors	Elector Ratio
Walkerville (1.34 km <sup>2</sup> )	8	5,849	1: 731
Prospect (7.81 km <sup>2</sup> )	8	15,268	1:1,909
Gawler (41.10km <sup>2</sup> )	10	20,200	1:2,020
Norwood Payneham & St Peters (15.1 km <sup>2</sup> )	13	26,260	1:2,020
Unley (14.29 km <sup>2</sup> )	12	27,989	1:2,332
Holdfast Bay (13.72 km <sup>2</sup> )	12	28,595	1:2,383
Adelaide Hills (795.1 km <sup>2</sup> )	12	30,954	1:2,580
Burnside (27.53 km <sup>2</sup> )	12	32,347	1:2,696
West Torrens (37.07 km <sup>2</sup> )	14	43,192	1:3,085
Adelaide* (15.57 km <sup>2</sup> )	9	30,437	1:3,382
Campbelltown (24.35 km <sup>2</sup> )	10	37,184	1:3,718
Mitcham (75.55 km <sup>2</sup> )	12	49,516	1:4,126
Playford (344.9 km <sup>2</sup> )	15	71,441	1:4,763
Port Adelaide/Enfield (97.0 km <sup>2</sup> )	17	90,157	1:5,303
Charles Sturt (52.14 km <sup>2</sup> )	16	90,641	1:5,665
Marion (55.5km <sup>2</sup> )	12	68,314	1:5,693
Tea Tree Gully (95.2 km <sup>2</sup> )	12	74,791	1:6,233
<b>Salisbury (158.1 km<sup>2</sup>)</b>	<b>14</b>	<b>98,878</b>	<b>1:7,063</b>
Onkaparinga (518.4 km <sup>2</sup> )	12	133,756	1:11,146

Source: Electoral Commission SA (24<sup>th</sup> April 2024)

\* City of Adelaide also comprises two (2) "area councillors".

A reduction in the number of councillors will result in the following elector ratios.

Twelve (12) councillors: 1:8,240

Eleven (11) councillors: 1:8,989

Ten (10) councillors: 1:9,888

There are no inherent disadvantages in having an even or odd number of councillors. An odd number may overcome the requirement for the Mayor to cast a deciding vote but may require the development/implementation of a ward structure that exhibits a varying level of representation between wards. The latter could be perceived by the community as affording the communities within the ward(s) with the higher level of representation with an advantage within Council.

## 7. WARD STRUCTURE

Section 12(1)(b) of the Act indicates that Council can "divide, or redivide, the area of the council into wards, alter the division of the area of the council into wards, or abolish the division of the area of a council into wards".

The Council area has been divided into wards since the City of Salisbury was proclaimed in 1964.

Currently two (2) of the nineteen (19) metropolitan councils (i.e. the Towns of Gawler and Walkerville) have "no wards", as do thirty-five (35) of the forty-nine (49) regional councils.

Whilst Council has informally indicated a preference to retain a ward structure (of some configuration), the following information has been provided in regard to both the ward and no ward alternatives, so as to ensure the elected members are reasonably informed should they decide to reconsider the matter.

### 7.1 Wards

The advantages of a ward structure may include:

- wards guarantee some form and level of direct representation to all parts of the Council area and/or existing communities of interest;
- ward councillors can focus on local issues as well as council-wide issues;
- ward councillors are more likely to be known to their ward constituents (and vice versa);
- ward councillors can have more of an affiliation with the local community and more understanding of the local issues and/or concerns;
- the task and expense of contesting a ward election may be less daunting to prospective candidates, whereas the task and expense of contesting council-wide elections (under the "no wards" alternative) could be prohibitive, and therefore may deter appropriate/quality candidates;
- Council only has to conduct elections and supplementary elections within contested wards (potential cost saving), whereas under the no ward" alternative Council has to conduct elections and supplementary elections across the whole of the Council area (at a significant expense);
- existing ward councillors already deliberate and make decisions on the basis of achieving the best outcome for the whole of the Council area (as would be the role of an area councillor under the "no ward" alternative); and
- ward based elections have the potential to deliver councillors from various parts of the Council area, potentially resulting in a greater diversity in the skill sets, experience, expertise and opinions amongst the elected members.

The disadvantages of a ward structure may include:

- ward councillors do not have to reside within the ward that they represent and, as such, may have no affiliation with the local community and/or empathy for the local issues and/or concerns;
- electors can only vote for councillors/candidates within their ward;
- candidates can be favoured by the peculiarities of the ward based electoral system (e.g., candidates elected unopposed or having been unsuccessful despite attracting more votes than elected candidates in other wards);
- ward councillors may develop ward-centric attitudes and be less focused on the bigger council-wide issues;
- ward boundaries are lines which are based solely on elector distribution and may serve to divide the community rather than foster civic unity;
- despite comparable ward elector ratios, inequitable levels of representation between wards and/or the physical sizes of wards can create a perception of imbalance in voting power within Council; and
- ward councillors generally consider themselves to represent not only their ward but the Council area as a whole and, as such, the need for wards is questionable.

## 7.2 No Wards

The advantages of the “no wards” structure may include:

- “no wards” is the optimum democratic structure as it enables the electors to vote for all of the vacant positions on Council;
- the most supported candidates from across the Council area will likely be elected, rather than candidates who may be favoured by the peculiarities of the ward based electoral system (e.g. candidates being elected unopposed or unsuccessful candidates who attracted more votes than successful candidates in other wards);
- the elected members should be free of parochial ward attitudes;
- the lines of communication between Council and the community should be enhanced, given that members of the community should be able to consult with any and/or all members of Council, rather than feel obliged to consult with their specific ward councillors;
- as ward councillors do not have to reside within the ward that they represent, a ward structure does not guarantee that a ward councillor will have empathy for, or an affiliation with, the ward;
- smaller communities within the Council area can still be directly represented on Council, provided they muster sufficient support for a local candidate;
- the structure automatically absorbs fluctuations in elector numbers and there is no requirement for compliance with specified quota tolerance limits;

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- ward councillors generally consider themselves to represent not only their ward but the Council area as a whole;
- the introduction of postal voting has facilitated the dissemination of campaign literature throughout the Council area, thereby reducing the difficulty and cost of contesting a council-wide election campaign;
- successful candidates generally have to attract no more votes than what they would have received/required under a ward election;
- candidates for election to Council will require the genuine desire, ability and means to succeed and serve on Council, given the perceived difficulties and expense associated with contesting "at large" elections; and
- a supplementary election does not have to be held to fill a casual vacancy on Council (Section 6(2)(b) of the *Local Government (Elections) Act 1999*), provided Council has a policy at the time the vacancy occurs that it will not fill such a casual vacancy or vacancies until the next general election.

The disadvantages of a "no wards" structure may include:

- the elected members could come from the more heavily populated parts of the Council area rather than from across the whole of the Council area;
- a single interest group could gain considerable representation on Council;
- concern council-wide elections will not guarantee that elected members will have any empathy for, or affiliation with, all communities across the whole Council area;
- Council may have to conduct elections and supplementary elections across the whole of the Council area (at a significant expense);
- the more popular or known councillors may receive more enquiries from the public (i.e. inequitable workloads); and
- potential candidates for election to Council may be deterred by the perceived difficulties and expense associated with council-wide elections.

### 7.3 Ward Representation

Wards represented by a single councillor are generally small in area and therefore afford the ward councillor the opportunity to be more accessible to their constituents and able to concentrate on issues of local importance. Due to the smaller size of the wards it is generally difficult to identify suitable ward boundaries; maintain entire communities of interest; sustain significant fluctuations in elector numbers; and comply with the specified quota tolerance limit. The workload of the ward councillor can also be demanding, and absenteeism by the elected member (for whatever purpose and/or period) will leave the ward without direct representation.

No Councils in metropolitan Adelaide have a single-councillor ward.

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Wards represented by two councillors are common throughout the State; allow for the sharing of duties and responsibilities between the ward councillors; lessen the likelihood of ward parochialism; and afford continuous ward representation should one ward councillor be absent.

Multi-councillor wards are generally larger in area and therefore the overall ward structure can be relatively simple. Councillor absenteeism can be easily covered; the work load of the ward councillors can be reduced; there are greater perceived lines of communication between ward councillors and their constituents; and there is more flexibility in regard to ward quota, allowances for fluctuations in elector numbers, and the preservation of communities of interest.

Six (6) metropolitan councils have ward structures which have three (3) or more councillors representing a ward.

There are no inherent disadvantages associated with varying levels of representation between wards, provided the elector ratios within the wards are relatively consistent. However, such structures can be seen to lack balance and/or equity, with the larger wards (in elector and councillor numbers) being perceived as having a greater, more influential voice on Council.

Four (4) metropolitan councils have ward structures which exhibit varying levels of representation between wards.

#### 7.4 Ward Boundaries

A ward structure should have a logical basis and, where possible, exhibit boundaries which are easily identified and readily accepted by the community. Accordingly, every effort should be made to align proposed possible future ward boundaries with existing, long established district boundaries, main roads, or prominent geographical and/or man-made features.

#### 7.5 Ward Identification

The means of ward identification are limited.

The allocation of alphabetical letters, numbers, compass points (e.g., north, south, central etc) and/or names of local heritage/cultural significance are all considered to be acceptable for the identification of wards. On the other hand, the allocation of suburb names (or similar) can be confusing and fails to reflect the existence of all of the other suburbs/communities within the Council area. Whilst this is not a major issue, the review affords the opportunity for the community and Council to consider appropriate alternatives.



## 8. WARD STRUCTURE ASSESSMENT CRITERIA

Section 33(1) of the Act requires that the following matters be taken into account, as far as practicable, in the formulation of a proposal that relates to the boundaries of a ward or wards:

- the desirability of reflecting communities of interest of an economic, social, regional or other kind;
- the population of the area, and of each ward affected or envisaged by the proposal;
- the topography of the area, and of each ward affected or envisaged by the proposal;
- the feasibility of communication between electors affected by the proposal and their elected representatives;
- the nature of substantial demographic changes that may occur in the foreseeable future; and
- the need to ensure adequate and fair representation while at the same time avoiding over-representation in comparison to other councils of a similar size and type (at least in the longer term).

Relevant information pertaining to the aforementioned matters is provided hereinafter.

### 8.1 Communities of Interest

The issue of "communities of interest" can be complex and, as such, local knowledge will be particularly valuable.

Sections 26 and 33 of the Act make reference to "communities of interest" of an economic, social, regional or other kind. However, in the past the Local Government Boundary Reform Board indicated that:

- "communities of interest" for the purpose of structural reform proposals, are defined as aspects of the physical, economic and social systems which are central to the interactions of communities in their living environment; and
- "communities of interest" are identified by considering factors relevant to the physical, economic and social environment, including neighbourhood communities; history and heritage communities; sporting facilities; community support services; recreation and leisure communities; retail and shopping centres; work communities; industrial and economic development clusters; and environmental and geographic interests.

There are numerous communities of interest within the Council area, including but not limited to the established thirty-three (33) suburbs (or part suburbs). When developing a ward structure, care should be taken to ensure that, where possible, identified "communities of interest" are maintained in their entirety within the bounds of a ward, taking into account the features of the landscape and the distribution of the electors. In order to achieve this, it is recommended that entire suburbs be contained within a ward (where possible).

## 8.2 Population and Demographic Trends

The City of Salisbury is expected to continue to experience further residential development (and therefore population and elector growth) in the foreseeable future.

The following information provides some insight into the demographic trends that have occurred over recent years, and the extent of the anticipated future population increase.

Data sourced from Electoral Commission SA indicates that the number of electors within the Council area increased at varying rates over the period 2003 – 2023. Overall, during the cited period the number of enrolled electors increased by 13,097 or 15.3% (i.e. 85,575 to 98,672).

The Department of Planning, Transport and Infrastructure document "Local Area (SA2 and LGA), Population Projections for South Australia, 2021 – 2041" (published March 2024) indicates that the population of the Council area is anticipated (medium series) to increase by 22,252 people or 15.1% (i.e. 149,775 to 164,107) during the period 2021 – 2041.

Data provided by the Australian Bureau of Statistics (refer 3218.0 Regional Population Growth, Australia) indicates that the estimated population of the Council area generally increased from year to year during the period 2001 – 2023; and overall increased by 35,365 people or 31.06% during the specified period (i.e. 113,849 to 149,214). The same data indicates that the population increased by 5,449 people or 3.8% during the five year period 2018 – 2023 (i.e. 143,765 to 149,214).

Australian Bureau of Statistics "Quick Stats" indicate that the estimated population of the Council area increased by 35,130 people or 31.74% over the period 2001 – 2021 (i.e. 110,676 to 145,806).

According to the City of Salisbury "community profile", the estimated resident population of the Council area increased by 17,407 people or 14.35% (i.e. 121,288 to 138,695) during the period 2006 – 2015; and then increased by a further 10,519 people or 7.58% (i.e. 138,695 to 149,214) during the period 2015 – 2023. Overall, this equates to an increase of 27,926 people or 23.02% over the period 2006 – 2023.

Preliminary discussion with Council planning staff revealed the following.

- The population of the City of Salisbury has experienced a stable increase since 2016.
- According to City of Salisbury Population forecast (id.com.au), the population of the Council area is forecast increase to 155,611 by 2046, this being an increase of only 6,397 residents over 20 years. This indicates the Council's population growth rate in the near future will likely be relatively slow.
- The Council area does not have many significant green fields areas for future development, other than a proposed future master planned community in Dry Creek (West Ward). According to Plan SA (Residential land release and rezoning), the proposal anticipates 10,000 new homes. However, this proposal is still in discussion with the State Government and is likely not to be fully delivered over the next eight years.

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- In line with the rest of the state and country, residential building approvals and development activity has slowed down in the City of Salisbury. Natural residential development activity is projected (Residential development, City of Salisbury, Population forecast) or happening in the following suburbs (2021-2046).
  - Salisbury (North Ward), forecasted +644 dwellings
  - Parafield Gardens (Para Ward), forecasted +617 dwellings
  - Salisbury Heights (East Ward), forecasted +503 dwellings
  - Para Vista, Valley View, Walkley Heights (South Ward), forecasted +462 dwellings
  - Ingle Farm (South Ward), forecasted +424 dwellings
  - Paralowie (Central Ward), forecasted +377 dwellings
  - Metro Parade student accommodation in Mawson Lakes (West Ward), to deliver +228 dwellings over the next few years.
- The City of Salisbury is focusing on encouraging and delivering higher density developments and infill in the following areas.
  - Walkleys Road Corridor development in Ingle Farm (South Ward), to deliver +220 dwellings. Horizon 2-5 years
  - Lake Windermere development in Salisbury North (North Ward), to deliver +35 dwellings. Horizon 2-5 years
  - Salisbury City Centre (North Ward) – in line with the city centre's revitalisation project for more mixed use developments including residential. This is already zoned as Urban Activity Centre. Horizon 2-10 years
  - Ingle Farm activity centre and surrounds (South Ward) – may include investigation of potential rezoning (currently Suburban Activity Centre zone) to facilitate higher density. Horizon 2-10 years
  - Residential areas between Salisbury Highway and the rail corridor, in Parafield Gardens (Hills Ward) and Salisbury Downs (Para Ward) – may include investigation of potential rezoning (currently General Neighbourhood zone) to facilitate higher density. Horizon 2-10 years. 6.4.7.6 It is reasonable to surmise that the aforementioned identified areas will receive the highest increase in population in the near future, whilst the rest of the Council area remains fairly stable.

### 8.3 Quota (Elector Ratio)

Section 33(2) of the Act requires that any proposal which relates to the formation or alteration of wards of a Council must observe the principle that the number of electors represented by a councillor must not vary from the ward quota by more than 10%.

Ward quota is the number of electors within a ward divided by the number of ward councillors, whereas the "elector ratio" for the Council area is the total number of electors divided by the number of councillors (i.e. the Mayor is excluded).

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Given the aforementioned, any potential future ward structure must incorporate wards wherein the distribution of electors is equitable, either in terms of numbers (if the wards have equal representation) or elector ratio. Under the latter circumstance, the elector ratio within each ward must be within 10% of the average elector ratio for the Council area. The Act only allows for the 10% quota tolerance limit to be exceeded in the short term if demographic changes predicted by a Federal or State government agency indicate that the ward quota will not be exceeded at the time of the next periodic Local Government election.

It should also be noted that Section 12(24) of the Act specify that where a council area is divided into wards and the elector ratio of a ward varies from the quota by more than 20%, the council will have to undertake another review within a period specified by the Electoral Commissioner.

## 9. WARD STRUCTURE OPTIONS

As indicated earlier, the Act states that:

- a review may relate to a specific aspect of the composition of the council, or of the wards of the council, or may relate to those matters generally – but a council must ensure that all aspects of its composition, and the issue of the division, or potential division, of the area of the council into wards, are comprehensively reviewed; and
- Council can "divide, or redivide, the area of the council into wards, alter the division of the area of the council into wards, or abolish the division of the area of a council into wards".

The existing ward structure can be retained but it would require the granting of an exemption certificate by the Electoral Commission, given that the number of ward councillors would exceed the specified member cap.

The anticipated ongoing residential development/population growth should be allowed for under all ward structure options, and this can be difficult given the specified quota tolerance limits and the uncertainty regarding the rate of future residential development at the various identified growth locations. Further, the rate of future residential growth is hard to predict, given factors such as interest rates, availability of funding, government focus/spending, the availability of trades and/or the general state of the building industry.

Overall, the objectives of the representation review should be to provide fair and adequate representation; uphold the democratic principle of "one person, one vote, one value"; and not detrimentally affect the quality of representation afforded to, and/or expected by, the local community.

Any reduction in the current number of elected members may have some impact upon the workload of the elected members, and the demands and expectations placed upon them by the community. In addition, it may be perceived as a detrimental course of action which will result in a reduction in the lines of communication between Council and the community.

At this stage of the review process Council will have to determine whether to reduce the number of elected members. Such a move would require the future elected members of Council to adapt and address the challenge of representing and communicating with a growing local community. Alternatively, Council could opt to retain the existing level of elector representation and/or the existing ward structure. This alternative will require Council to substantiate its position and demonstrate the benefits to the community.

Council has previously considered a number of ward structures based on various composition scenarios, ranging from eleven (11) to fourteen (14) ward councillors. These options have been narrowed to the three structures presented herein.

The presented ward structures have been developed to:

- reflect some logical basis and an equitable distribution of elector numbers;
- exhibit ward elector ratios which lay within the specified quota tolerance limits;

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- exhibit a consistent level of representation between the proposed wards (where possible);
- accommodate anticipated future fluctuations in elector numbers;
- maintain existing communities of interest, where possible; and
- incorporate proposed ward boundaries which, where possible, align with suburb or locality boundaries, main roads and/or prominent features.

As Council has previously informally indicated a preference to retain a ward structure, the "no wards" structure has not been presented. However, information pertaining to this alternative has been provided earlier (refer 7.2 No wards, pages 13 and 14).

Additional ward structure options can be developed to meet the requirements of the elected members.

## 9.1 Option 1 - Fourteen Councillors/Seven Wards (Current Ward Structure)

### 9.1.1 Description

The division of the Council area into seven (7) wards, with each ward being represented by two (2) councillors.

**West Ward:** Comprising the suburbs of St Kilda, Bolivar, Globe Derby Park, Dry Creek, Green Fields, Mawson Lakes, Cavan and Pooraka; and portion of the suburb of Waterloo Corner to the west of Port Wakefield Road.

**Central Ward:** Comprising portion of the suburb of Burton to the south of Waterloo Corner Road; portion of the suburb of Waterloo Corner to the east of Port Wakefield Road; and the suburb of Paralowie with the exception of the part to the east of Whites Road and south of Burton Road.

**North Ward:** Comprising the suburbs of Edinburgh, Direk, Salisbury North, Salisbury and Elizabeth Vale; and portion of the suburb of Burton to the north of Waterloo Corner Road.

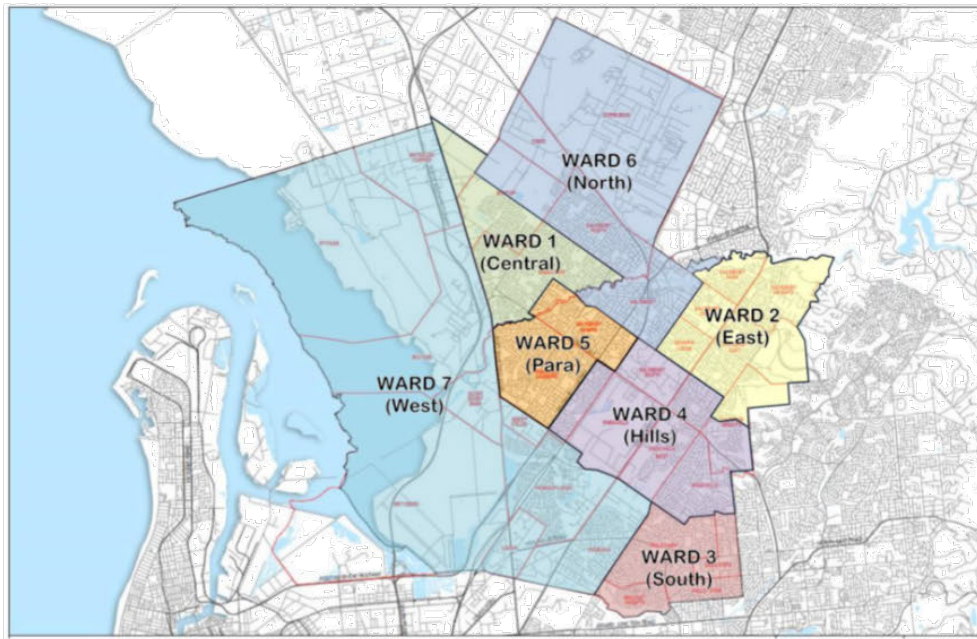
**Para Ward:** Comprising the suburb of Salisbury Downs; portion of the suburb of Parafield Gardens with the exception of the part to the east of the Salisbury Highway; and portion of the suburb of Paralowie to the east of Whites Road and south of Burton Road.

**East Ward:** Comprising the suburbs of Salisbury Park, Salisbury Plain, Brahma Lodge and Salisbury Heights; portion of the suburb of Salisbury East to the north of Clayson Road; and portion of the suburb of Gulfview Heights to the north of Wynn Vale Drive.

**Hills Ward:** Comprising the suburbs of Para Hills, Para Hills West, Parafield and Salisbury South; portion of the suburb of Gulfview Heights to the south of Wynn Vale Drive; portion of the suburb of Parafield Gardens to the east of the Salisbury Highway; and portion of the suburb of Salisbury East to the south of Clayson Road.

**South Ward:** Comprising the suburbs of Walkley Heights, Valley View, Para Vista and Ingle Farm.

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9.1.2 Ward Representation

Ward	Councillors	Electors	Ratio	% Variance
Ward 1 (Central)	2	14,595	1:7,298	+ 4.33
Ward 2 (East)	2	13,855	1:6,928	- 0.96
Ward 3 (South)	2	12,946	1:6,473	- 7.45
Ward 4 (Hills)	2	13,146	1:6,573	- 6.03
Ward 5 (Para)	2	14,584	1:7,292	+ 4.25
Ward 6 (North)	2	14,371	1:7,186	+ 2.73
Ward 7 (West)	2	14,425	1:7,213	+ 3.12
<b>Total</b>	<b>14</b>	<b>97,922</b>		
<b>Average</b>			<b>1:6,994</b>	

Source: Electoral Commission SA , House of Assembly Roll (March 2024)  
Council Voters Roll (March 2024)



### 9.1.3 Comments

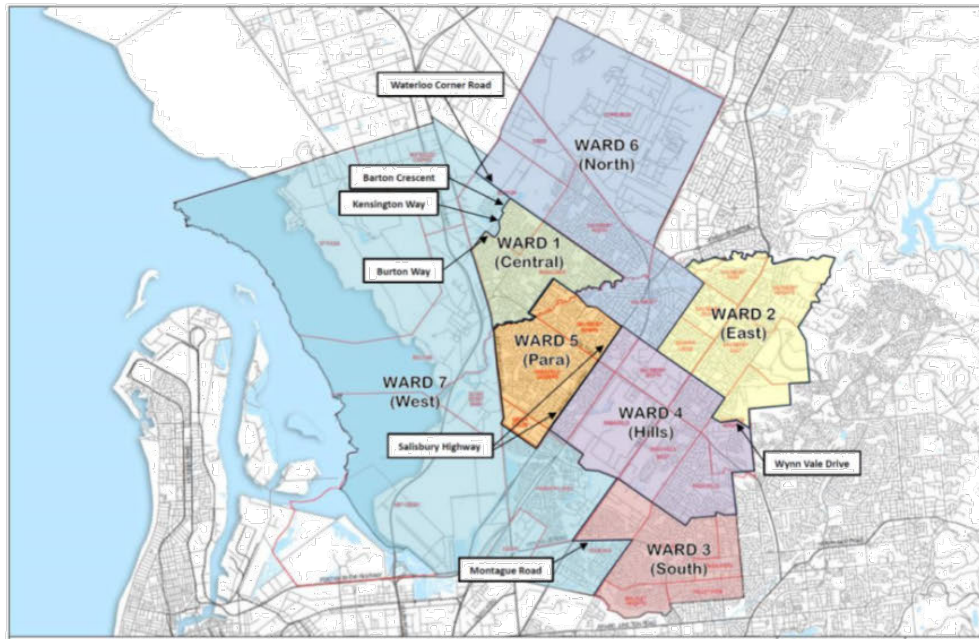
- The retention of the existing composition and ward structure of Council which has been in place since the Local Government election in 2018.
- The ward structure and level of representation should be known to the community, and the retention thereof could be perceived as reflecting stability in Council.
- The suburbs of Burton, Gulfview Heights, Parafield Gardens, Paralowie, Salisbury East and Waterloo Corner are divided between the wards.
- The retention of the current composition and structure of Council ensures a level of representation which has long been afforded to, and/or expected by, the local community.
- The retention of the current level of representation may be warranted, given the physical size of the Council area and the projected on-going population growth.
- The elector ratios in the wards are similar and lay within the specified quota tolerance limits, although the elector ratios in the existing South and Hills Wards are a little low.
- The proposed wards can accommodate reasonable population growth (i.e. between approximately 900 – 2,800 additional electors per ward), and this will likely improve if future population growth generally occurs across the Council area, as anticipated.
- The West and North Wards are considerably larger in area compared to the other existing wards.
- Whilst future population growth is anticipated to generally occur across the Council area in the foreseeable future, the future master planned community in Dry Creek (West Ward) could have significant impacts in terms of future compliance with the specified quota tolerance limits, although the uncertainty regarding the timing of this future development could see little impact before the next scheduled representation review in 2032.

## 9.2 Option 2 – Fourteen Councillors/Seven Wards

### 9.2.1 Description

The division of the Council area into seven (7) wards, with each of the proposed wards being represented by two (2) councillors.

- Ward 1: Comprising portion of the suburb of Paralowie, excluding the part bounded by Whites Road and Burton Road; and portion of the suburb of Burton to the north-west of Barton Crescent, Kensington Way and Burton Way.
- Ward 2: Comprising the suburbs of Elizabeth Vale, Salisbury Park, Salisbury Heights, Salisbury Plain, Brahma Lodge and Salisbury East; and portion of the suburb of Gulfview Heights to the north of Wynn Vale Drive.
- Ward 3: Comprising the suburbs of Ingle Farm, Para Vista, Valley View and Walkley Heights; and portion of the suburb of Pooraka to the north of Montague Road.
- Ward 4: Comprising the suburbs of Salisbury North, Parafield, Para Hills West and Para Hills; portion of the suburb of Salisbury Downs to the south-east of Salisbury Highway; portion of the suburb of Parafield Gardens to the south-east of Salisbury Highway; and portion of the suburb of Gulfview Heights to the south of Wynn Vale Drive.
- Ward 5: Comprising the suburb of Green Fields; portion of the suburb of Paralowie contained within Whites Road and Burton Road); portion of the suburb of Salisbury Downs to the north-west of Salisbury Highway; and portion of the suburb of Parafield Gardens to the north-west of Salisbury Highway.
- Ward 6: Comprising the suburbs of Edinburgh, Direk, Salisbury North and Salisbury; and portion of the suburb of Burton to the north-east of Waterloo Corner Road.
- Ward 7: Comprising the suburbs of St Kilda, Waterloo Corner, Bolivar, Globe Derby Park, Dry Creek, Cavan and Mawson Lakes; portion of the suburb of Pooraka south of Montague Road; and portion of the suburb of Burton to the south-east of Barton Crescent, Kensington Way and Burton Way.



9.2.2 Ward Representation

Ward	Councillors	Electors	Ratio	% Variance
Ward 1 (Central)	2	13,295	1:6,648	- 4.96
Ward 2 (East)	2	14,170	1:7,085	+1.29
Ward 3 (South)	2	14,799	1:7,400	+5.79
Ward 4 (Hills)	2	13,935	1:6,968	- 0.39
Ward 5 (Para)	2	13,924	1:6,962	- 0.46
Ward 6 (North)	2	14,056	1:7,028	+0.48
Ward 7 (West)	2	13,743	1:6,872	- 1.76
<b>Total</b>	<b>14</b>	<b>97,922</b>		
<b>Average</b>			<b>1:6,994</b>	

Source: Electoral Commission SA, House of Assembly Roll (March 2024)  
Council Voters Roll (March 2024)

### 9.2.3 Comments

- A variation to the existing ward structure which exhibits a slightly improved distribution of electors between the proposed wards.
- The level of representation in the proposed wards is consistent (i.e. two (2) councillors per ward); and is the same as the level of ward representation under the current ward structure.
- The ward structure is similar to the current ward structure and, as such, may be readily accepted by the community.
- The ward elector ratios lay within the specified quota tolerance limits, although the elector ratio in proposed Ward 3 is high in comparison to the ratios in the other proposed wards..
- The suburbs of Burton, Gulfview Heights, Parafield Gardens, Paralowie, Pooraka and Salisbury Gardens are divided between the proposed wards.
- The proposed wards can sustain reasonable future growth in elector numbers (i.e. a minimum of 700 – 2,500 per ward), and this should improve if future elector population growth is to occur across the Council area, as expected.
- Like the current ward structure, proposed Wards 6 and 7 are considerably larger in area than the other proposed wards.

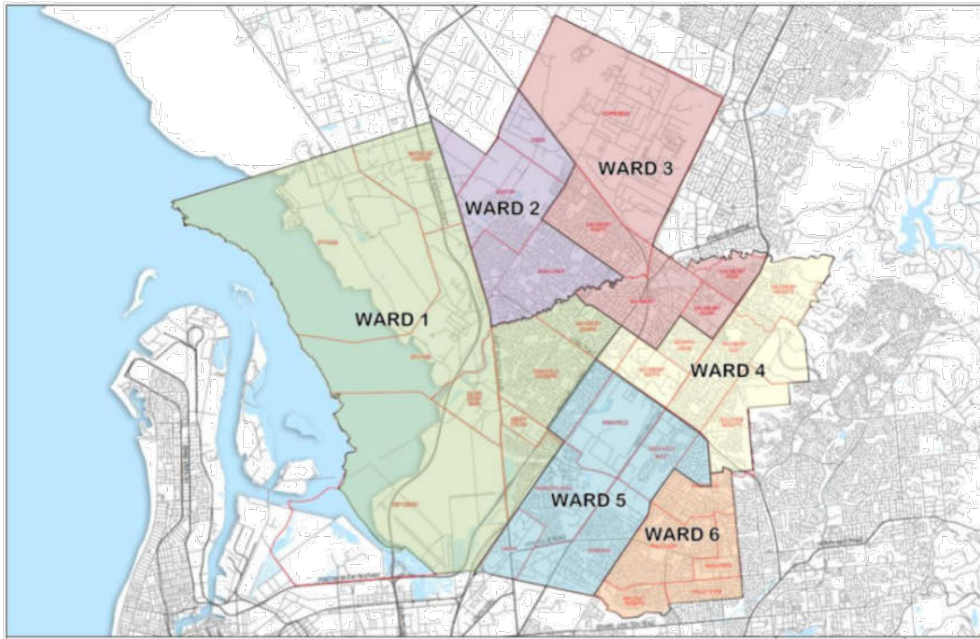
### 9.3 Option 3 – Twelve Councillors/Six Wards

#### 9.3.1 Description

The division of the Council area into six (6) wards, with each of the proposed wards being represented by two (2) councillors.

- Ward 1: Comprising the suburbs of St Kilda, Bolivar, Globe Derby Park, Dry Creek and Green Field; portion of the suburb of Parafield Gardens to the north-west of the Salisbury Highway; portion of the suburb of Salisbury Downs to the north-west of the Salisbury Highway; portion of the suburb of Mawson Lakes to the north-west of the railway line; and portion of the suburb of Waterloo Corner to the west of Princes Highway.
- Ward 2: Comprising the suburbs of Burton, Direk and Paralowie; and portion of the suburb of Waterloo Corner to the east of Princes Highway.
- Ward 3: Comprising the suburbs of Edinburgh, Salisbury North, Salisbury, Elizabeth Vale, Salisbury Plain and Salisbury Park.
- Ward 4: Comprising the suburbs of Salisbury Heights, Greenwith, Brahma Lodge, Salisbury East, Salisbury South, Gulfview Heights and Elizabeth Vale; and portion of the suburb of Salisbury Downs to the south-east of Salisbury Highway.
- Ward 5: Comprising the suburbs of Parafield, Para Hills West, Pooraka and Cavan; portion of the suburb of Mawson Lakes to the south-east of the railway line; portion of the suburb of Para Hills to the north of Kesters Road; and portion of the suburb of Parafield Gardens to the south-east of the Salisbury Highway.
- Ward 6: Comprising the suburbs of Ingle Farm, Para Vista, Valley View and Walkley Heights; and portion of the suburb of Para Hills to the south of Kesters Road.

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9.3.2 Ward Representation

Ward	Councillors	Electors	Ratio	% Variance
Ward 1	2	16,540	1:8,270	+ 1.35
Ward 2	2	16,596	1:8,298	+ 1.69
Ward 3	2	15,823	1:7,912	- 3.05
Ward 4	2	15,830	1:9,319	- 3.00
Ward 4	2	16,727	1:8,364	+ 2.49
Ward 6	2	16,406	1:8,203	+ 0.52
<b>Total</b>	<b>12</b>	<b>97,922</b>		
<b>Average</b>			<b>1:8,160</b>	

Source: Electoral Commission SA , House of Assembly Roll (March 2024)  
Council Voters Roll (March 2024)

### 9.3.3 Comments

- A six-ward structure based on twelve (12) ward councillors (i.e. a reduction of two (2) elected members) which is in keeping with the member cap specified under the Act.
- The level of representation in the proposed wards is consistent (i.e. two (2) councillors per ward), as per the current ward structure.
- The ward elector ratios lay comfortably within the specified quota tolerance limits and, as such, are capable of sustaining reasonable future population growth (i.e. a minimum of approximately 1,500 – 2,600 additional electors per ward).
- The suburbs of Mawson Lakes, Para Hills, Parafield Gardens, Salisbury Gardens and Waterloo Corner are divided between the proposed wards.
- Proposed Ward 1 is considerably larger in area than the other proposed wards.
- Potential future population growth in proposed Ward 1 (Dry Creek) may be problematic, although the timing thereof is unknown and any impacts may not be experienced for some time.
- The reduction in the number of councillors will have some minor cost benefits to Council (e.g. elected member's allowance of \$25,838 pa and other related costs), although the lines of communication between the Council and the community will be reduced and the workloads of the elected members may increase.

## 10. SUMMARY

The representation review being undertaken by the City of Salisbury must be comprehensive; open to scrutiny by, and input from, the local community; and, where possible, seek to improve elector representation. Further, Council must examine and, where necessary, identify amendments to its present composition and ward structure, with the view to achieving fair and adequate representation of all of the electors across the Council area.

Ultimately, at the end of the review process, any proposed changes to Council's composition and/or the structure should serve to uphold the democratic principle of "one person, one vote, one value".

At this early stage of the review process Council will need to provide feedback in respect to its preferred future composition and division of the Council area into wards (if required). The proposal that Council desires to bring into effect at the next Local Government election (November 2026) will need to be presented to the local community, for consideration and comment, in the prescribed "Representation Report".

The key issues of the review are the future composition and size of Council, and whether the Council area should continue to be divided into wards, or alternatively whether wards should be abolished.

The principal member of Council will be a Mayor elected by the community, as per the requirement of Section 51 of the Act. All other members of Council will be known as Councillors.

Area councillors represent the whole of the Council area and are generally associated with those Councils which have abolished wards. The alternative is a ward councillor who is specifically elected to represent a particular ward area. However, ward structures can also include area councillors (in addition to ward councillors) and this arrangement is unique to one council in South Australia (i.e. the City of Adelaide). It is considered that this office/form of elected member provides an unnecessary second tier of representation; affords few advantages; and comes at a financial cost. Further, ward councillors are generally quick to point out that they represent the Council area as a whole and participate equally in determining matters of council-wide importance that are presented before Council. It should also be noted that any contested elections (and/or supplementary elections) for the position(s) of area councillor have to be conducted across the Council area at a considerable cost to Council.

The functional activities of local government have expanded over time, in particular from providing a range of services to property, to include a range of services to people. Further, the current provisions of the Act now require change to the composition and structure of Council to be duly considered.



CITY OF SALISBURY

When determining an appropriate number of elected members, guidance can be taken from Sections 11A, 26(1)(c) and 33 of the Act. Section 11A establishes the "member cap" at a total of thirteen elected members (including the Mayor).

Sections 26 and 33 specifically require Council to avoid over-representation in comparison to other councils of a similar size and type (at least in the longer term). Such a comparison reveals that the elector representation in the City of Salisbury may be reasonable and acceptable (in comparison to the other eighteen (18) "metropolitan" councils), given the fact that the Council has the second highest number of electors and elector ratio.

A reduction in the number of elected members must be considered given the "member cap" specified under the Act. However, Council will still require sufficient elected members to adequately represent the community; meet its obligations in respect to its roles and responsibilities; afford sufficient lines of communication with a growing community; provide for a diverse range of skill sets, expertise, experience and opinions; and manage the workloads of the elected members.

Whilst any future ward structure of Council should have a logical basis and exhibit equitable distribution of electors between the proposed wards and a comparable level of representation in the proposed wards, it is also important for any proposed amended structure of Council to provide some benefit to the community. This may simply be achieved through more direct and responsive communication with the community by each future elected member. Future candidates for election to Council will be aware of the challenges.

Overall, the objectives of the representation review should be to uphold the democratic principle of "one person, one vote, one value"; introduce or maintain a level of representation (and elector ratio) which is comparable to that of other councils of a similar size and type; and not detrimentally affect the quality of representation afforded to, and/or expected by, the local community.

One of the key issues that needs to be taken into account when considering the future composition and/or structure of Council is the anticipated future population growth in the Council area over the next eight years. Whilst a proposed future master planned community in Dry Creek may realise 10,000 additional new homes, this development may not be commenced for some years. It appears more likely that the population growth rate in the immediate future will likely be relatively slow, with growth generally occurring across most parts of the Council area.

The Council area has always been divided into wards.

Wards are seen to guarantee some level of direct representation of all parts of the Council area; enable ward councillors to focus on local as well as council-wide issues; prevent a single interest group from gaining considerable representation on Council; enable and attract candidates to contest ward elections; reduce the cost and effort required to campaign at an election; and potentially provide cost savings to Council in regards the conduct of elections and supplementary elections.

## CITY OF SALISBURY

The "no wards" structure enables an elector to vote for all of the vacant positions on Council; ensures that the most supported candidates from across the Council area will be elected; and overcomes the possibility of parochial ward attitudes. However, it appears that the abolition of wards is not favoured by the elected members at this time.

Three (3) ward structure options have been presented for further consideration by Council. These are only examples to demonstrate how the Council area can be divided into wards under circumstances whereby Council may comprise twelve or fourteen councillors.

Whilst all three ward structures exhibit ward elector ratios which lay within the specified quota tolerance limits, they clearly demonstrate the difficulty of dividing the Council area into wards on a logical basis which can accommodate the anticipated population growth over the coming years.

As for the issue of ward identification, further consideration will have to be given to this matter later in the review process once Council has made a formal decision to retain or abolish wards. Whilst the current ward names/titles are acceptable, consideration could be given to alternatives, including names of local geographical and/or heritage significance which have a connection to the Council area.

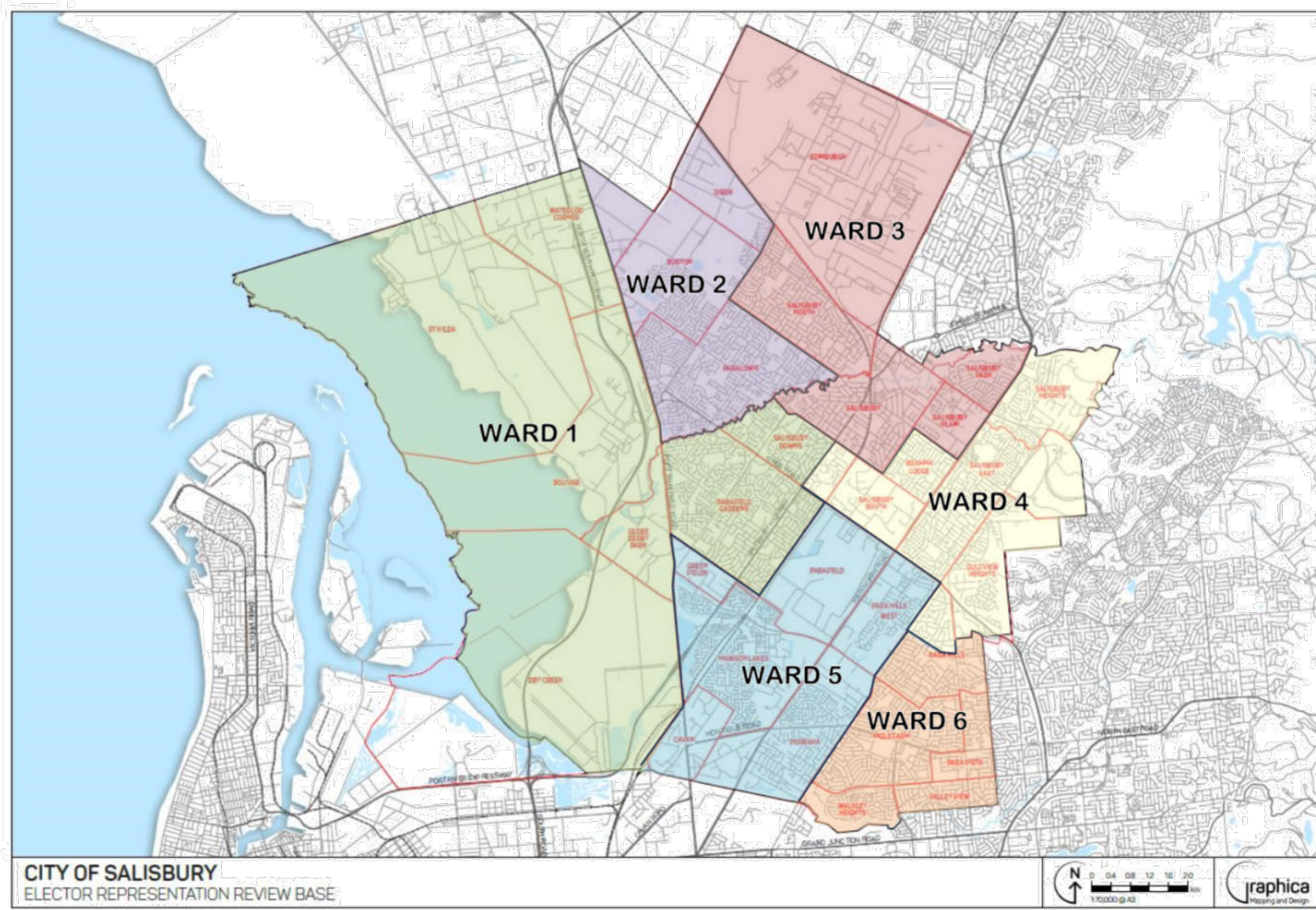
The next step of the review process is the preparation of a "Representation Report" which will present Council's preferred future composition and structure to the local community, for consideration and comment, as part of the prescribed public consultation stage of the review.

**12 Councillors, 6 Wards (1)**

Ward	Councillors	Electors	Ratio	% Variance
Ward 1	2	15,963	1:7,982	- 2.19
Ward 2	2	16,596	1:8,298	+ 1.69
Ward 3	2	15,823	1:7,912	- 3.05
Ward 4	2	17,059	1:8,530	+ 4.53
Ward 4	2	16,075	1:8,038	- 1.50
Ward 6	2	16,406	1:8,203	+ 0.52
<b>Total</b>	12	97,922		
<b>Average</b>			1:8,160	

Source: Electoral Commission SA , House of Assembly Roll (March 2024)  
Council Voters Roll (March 2024)

Ward 1	St Kilda, Waterloo Corner (West of Princes Highway), Bolivar, Globe Derby Park, Dry Creek, Parafield Gardens, Salisbury Downs (North West of the Salisbury Highway)
Ward 2	Waterloo Corner (East of Princes Highway), Burton, Direk, Paralowie
Ward 3	Edinburgh, Salisbury North, Salisbury, Elizabeth Vale, Salisbury Plain, Salisbury Park
Ward 4	Salisbury Heights, Greenwith, Salisbury East, Brahma Lodge, Salisbury East, Salisbury South, Gulfview Heights, Elizabeth Vale, Salisbury Downs (South East of Salisbury Highway), Para Hills (North of Kesters Road)
Ward 5	Parafield, Para Hills West, Mawson Lakes, Pooraka, Cavan, Green Fields
Ward 6	Para Hills (South of Kesters Road), Ingle Farm, Para Vista, Valley View, Walkley Heights



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## MAYOR'S DIARY REPORT

MD1

### Mayor's Diary

#### RECOMMENDATION

That Council:

1. Notes this information.

<b>Date</b>	<b>Time</b>	<b>Function</b>
23/05/2024	10:00 AM	Adelaide Symphony Orchestra Event
23/05/2024	05:00 PM	LIBRARY EVENT - The Cemetery After Dark
23/05/2024	05:30 PM	National Volunteer Week Event - Movie "The Nut Farm"
23/05/2024	06:00 PM	Planning meeting - Rotary
24/05/2024	09:00 AM	LGA Ordinary General Meeting Conference
24/05/2024	07:00 PM	Guest Speaker - Business Professionals Networking Dinner
25/05/2024	11:00 AM	Salisbury Author Series Event - Heather Morris – author of The Tattooist of Auschwitz trilogy
25/05/2024	01:00 PM	Lunch with Residents
26/05/2024	03:15 PM	Welcome & Thanks To Volunteers - Volunteer Movie
27/05/2024	01:00 PM	Meeting with Member for Playford - Mr John Fulbrook
27/05/2024	01:30 PM	Meet with John Fulbrook/Mayor - Discussion - Upgrade to the Unsealed Section of the Dry Creek Trail Between Elder Drive and Salisbury Highway
27/05/2024	02:30 PM	Briefing - Lights at Mawson Lakes
27/05/2024	04:00 PM	OFFICE TIME - Schedule upcoming week/ Signing/Speeches and Resident Enquiries
27/05/2024	05:00 PM	Pre-Council Meeting Briefing
27/05/2024	06:30 PM	Council Meeting
28/05/2024	10:30 AM	SPEECH - DCP Reconciliation Event
28/05/2024	01:00 PM	Mayor/CEO/EA - Regular Meeting
28/05/2024	03:00 PM	Meeting with Resident re Cobblers Trail
28/05/2024	12 Noon	Media Issues - Regular Catch-up
29/05/2024	01:00 PM	Discussion with Major Paul Hateley of The Salvation Army
29/05/2024	01:30 PM	Cybersecurity Training
29/05/2024	02:00 PM	Meeting with Resident
29/05/2024	04:30 PM	Tour with PCG EM's
30/05/2024	02:30 PM	Meet with Local Business Owner
1/06/2024	10:00 AM	Elected Member Tour of Salisbury Aquatic Centre post practical completion
2/06/2024	10:30 AM	Lighthouse Disability 35th Anniversary Morning Tea
2/06/2024	11:00 AM	Salisbury Community Fun Day @ Cobbler Creek
3/06/2024	02:00 PM	Meeting with Local Business
3/06/2024	03:30 PM	Regular catch-up re: Community Safety
3/06/2024	04:00 PM	OFFICE TIME - Schedule upcoming week/ Signing/Speeches and Resident Enquiries
3/06/2024	06:30 PM	CEO Briefing/Workshop Session

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4/06/2024	10:00 AM	Mayor's Radio Show at PBAFM
4/06/2024	12:30 PM	SAC Opening - Mayor's Speech
4/06/2024	01:00 PM	Mayor/CEO/EA - Regular Meeting
4/06/2024	02:00 PM	Regular Catch-up to Discuss Current/Upcoming Planning/Building Issues
4/06/2024	12 Noon	Media Issues - Regular Catch-up
9/06/2024	11:30 AM	Sunday Rotations Market
9/06/2024	12:30 PM	Channel 7 interview
10/06/2024	04:00 PM	OFFICE TIME - Schedule upcoming week/ Signing/Speeches and Resident Enquiries
11/06/2024	09:30 AM	COTA Session - Introduction
11/06/2024	11:00 AM	Coffee with Councillor & Residents
11/06/2024	01:00 PM	Mayor/CEO/EA - Regular Meeting
11/06/2024	02:00 PM	Coffee Catch up with Local Business
11/06/2024	06:00 PM	Taste the Difference; an evening of delicious flavours and powerful stories in preparation for Refugee Week 2024.
11/06/2024	06:30 PM	Finance and Corporate Services Committee
11/06/2024	06:30 PM	Salisbury Living SC
11/06/2024	12 Noon	Media Issues - Regular Catch-up
12/06/2024	09:45 AM	Morning Tea with Residents
13/06/2024	01:30 PM	Citizenship Ceremony - First Session
13/06/2024	02:30 PM	Meeting with Resident
13/06/2024	03:30 PM	Citizenship Ceremony - Second Session
13/06/2024	06:30 PM	Citizenship Ceremony - Evening Session
15/06/2024	09:30 AM	Rotarian Breakfast
15/06/2024	12:30 PM	Lunch @ Salisbury North Football Club
17/06/2024	10:30 AM	Urban Services Committee Briefing
17/06/2024	01:00 PM	Mayor/CEO/EA - Regular Meeting
17/06/2024	02:00 PM	Monthly Meeting with the Mayor & GM Community Development
17/06/2024	03:00 PM	OFFICE TIME - Schedule upcoming week/ Signing/Speeches and Resident Enquiries
17/06/2024	03:30 PM	Refugee Week Event 2024
17/06/2024	06:30 PM	Monday Committees: Policy & Planning, Urban Services; Governance & Compliance and Community Wellbeing & Sport
17/06/2024	12 Noon	Meeting with Mayor Gillian Aldridge and Northern Adelaide Community Collaboration
18/06/2024	11:30 AM	SAC Opening - Run Sheet Briefing
18/06/2024	05:15 PM	Women in Business
18/06/2024	05:45 PM	Hon Zoe Bettison - SA Refugee Week Launch
18/06/2024	12 Noon	Media Issues - Regular Catch-up

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## REPORTS FROM COUNCIL REPRESENTATIVES

### QUESTIONS ON NOTICE

*There are no Questions on Notice*

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**QUESTIONS WITHOUT NOTICE**

**MOTIONS ON NOTICE**

*There are no Motions on Notice*

**MOTIONS WITHOUT NOTICE**

**OTHER BUSINESS**

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## ORDERS TO EXCLUDE THE PUBLIC

### 1.4.1 Implementation of the Strategic Growth Framework - Update on Investigations and Code Amendments

**\*\*See Further Information Item:**

#### 1.4.1FI Implementation of the Strategic Growth Framework - Update on Investigations and Code Amendments

#### Recommendation

Pursuant to section 83(5) of the *Local Government Act 1999* the Chief Executive Officer has indicated that, if Council so determines, this matter may be considered in confidence under Part 3 of the *Local Government Act 1999* on grounds that:

1. Pursuant to Section 90(2) and (3)(b)(i) and (b)(ii) of the *Local Government Act 1999*, the principle that the meeting should be conducted in a place open to the public has been outweighed in relation to this matter because:
  - it relates to information the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting, or proposing to conduct, business, or to prejudice the commercial position of the council; and
  - information the disclosure of which would, on balance, be contrary to the public interest.
2. In weighing up the factors related to disclosure,
  - disclosure of this matter to the public would demonstrate accountability and transparency of the Council's operations
  - Non disclosure of this report at this time will protect Council's commercial position as public disclosure may provide third parties with a commercial advantage.

*On that basis the public's interest is best served by not disclosing the **1.4.1FI and 1.4.1 Implementation of the Strategic Growth Framework - Update on Investigations and Code Amendments** item and discussion at this point in time.*
3. Pursuant to Section 90(2) of the *Local Government Act 1999* it is recommended the Council orders that all members of the public, except staff of the City of Salisbury on duty in attendance, be excluded from attendance at the meeting for this Agenda Item.



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## 1.4.2 Proposed City of Salisbury Code Amendment Bolivar

### Recommendation

Pursuant to section 83(5) of the *Local Government Act 1999* the Chief Executive Officer has indicated that, if Council so determines, this matter may be considered in confidence under Part 3 of the *Local Government Act 1999* on grounds that:

1. *Pursuant to Section 90(2) and (3)(b)(i) and (b)(ii) of the Local Government Act 1999, the principle that the meeting should be conducted in a place open to the public has been outweighed in relation to this matter because:*
  - *it relates to information the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting, or proposing to conduct, business, or to prejudice the commercial position of the council; and*
  - *information the disclosure of which would, on balance, be contrary to the public interest.*
2. *In weighing up the factors related to disclosure,*
  - *disclosure of this matter to the public would demonstrate accountability and transparency of the Council's operations*
  - *Non disclosure of this report at this time will protect Council's commercial position as public disclosure may provide third parties with a commercial advantage.*

*On that basis the public's interest is best served by not disclosing the **Proposed City of Salisbury Code Amendment Bolivar** item and discussion at this point in time.*
3. *Pursuant to Section 90(2) of the Local Government Act 1999 it is recommended the Council orders that all members of the public, except staff of the City of Salisbury on duty in attendance, be excluded from attendance at the meeting for this Agenda Item.*

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**2.4.1 Postponement of Clean Up Charges under Section 182 of the Local Government Act**

**\*\*See Further Information Item:**

**2.4.1FI Postponement of Clean Up Charges under Section 182 of the Local Government Act**

**Recommendation**

Pursuant to section 83(5) of the *Local Government Act 1999* the Chief Executive Officer has indicated that, if Council so determines, this matter may be considered in confidence under Part 3 of the *Local Government Act 1999* on grounds that:

1. *Pursuant to Section 90(2) and (3)(a) of the Local Government Act 1999, the principle that the meeting should be conducted in a place open to the public has been outweighed in relation to this matter because:*
  - *it relates to information the disclosure of which would involve the unreasonable disclosure of information concerning the personal affairs of any person (living or dead).*
2. *In weighing up the factors related to disclosure,*
  - *disclosure of this matter to the public would demonstrate accountability and transparency of the Council's operations*

*On that basis the public's interest is best served by not disclosing the **2.4.1FI and 2.4.1 Postponement of Clean Up Charges under Section 182 of the Local Government Act** item and discussion at this point in time.*
3. *Pursuant to Section 90(2) of the Local Government Act 1999 it is recommended the Council orders that all members of the public, except staff of the City of Salisbury on duty in attendance, be excluded from attendance at the meeting for this Agenda Item.*

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#### 4.4.1 St Kilda Tramway Interface Agreement

##### Recommendation

Pursuant to section 83(5) of the *Local Government Act 1999* the Chief Executive Officer has indicated that, if Council so determines, this matter may be considered in confidence under Part 3 of the *Local Government Act 1999* on grounds that:

1. *Pursuant to Section 90(2) and (3)(d)(i) and (d)(ii) of the Local Government Act 1999, the principle that the meeting should be conducted in a place open to the public has been outweighed in relation to this matter because:*
  - *it relates to commercial information of a confidential nature (not being a trade secret) the disclosure of which could reasonably be expected to prejudice the commercial position of the person who supplied the information, or to confer a commercial advantage on a third party; and*
  - *commercial information of a confidential nature (not being a trade secret) the disclosure of which would, on balance, be contrary to the public interest.*
2. *In weighing up the factors related to disclosure,*
  - *disclosure of this matter to the public would demonstrate accountability and transparency of the Council's operations*
  - *Non-disclosure of the matter and discussion of this item in confidence would protect confidential information relating to proposed commercial negotiations regarding Council's commercial position.*

*On that basis the public's interest is best served by not disclosing the **St Kilda Tramway Interface Agreement** item and discussion at this point in time.*
3. *Pursuant to Section 90(2) of the Local Government Act 1999 it is recommended the Council orders that all members of the public, except staff of the City of Salisbury on duty in attendance, be excluded from attendance at the meeting for this Agenda Item.*

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#### 4.4.2 Access Improvements - Carisbrooke Park to Harry Bowey

**\*\*See Further Information Item:**

#### 4.4.2FI Access Improvements - Carisbrooke Park to Harry Bowey

##### **Recommendation**

Pursuant to section 83(5) of the *Local Government Act 1999* the Chief Executive Officer has indicated that, if Council so determines, this matter may be considered in confidence under Part 3 of the *Local Government Act 1999* on grounds that:

1. Pursuant to Section 90(2) and (3)(b)(i) and (b)(ii) of the *Local Government Act 1999*, the principle that the meeting should be conducted in a place open to the public has been outweighed in relation to this matter because:

- it relates to information the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting, or proposing to conduct, business, or to prejudice the commercial position of the council; and

- information the disclosure of which would, on balance, be contrary to the public interest.

2. In weighing up the factors related to disclosure,

- disclosure of this matter to the public would demonstrate accountability and transparency of the Council's operations

- Non-disclosure of the matter and discussion of this item in confidence would protect confidential information relating to proposed commercial negotiations regarding Council's commercial position.

On that basis the public's interest is best served by not disclosing the **4.4.1FI and 4.4.1 Access Improvements - Carisbrooke Park to Harry Bowey** item and discussion at this point in time.

3. Pursuant to Section 90(2) of the *Local Government Act 1999* it is recommended the Council orders that all members of the public, except staff of the City of Salisbury on duty in attendance, be excluded from attendance at the meeting for this Agenda Item.

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#### 4.4.3 St Kilda Tackle and Tucker - Further Five Year Lease Extension

##### Recommendation

Pursuant to section 83(5) of the *Local Government Act 1999* the Chief Executive Officer has indicated that, if Council so determines, this matter may be considered in confidence under Part 3 of the *Local Government Act 1999* on grounds that:

1. *Pursuant to Section 90(2) and (3)(d)(i) and (d)(ii) of the Local Government Act 1999, the principle that the meeting should be conducted in a place open to the public has been outweighed in relation to this matter because:*
  - *it relates to commercial information of a confidential nature (not being a trade secret) the disclosure of which could reasonably be expected to prejudice the commercial position of the person who supplied the information, or to confer a commercial advantage on a third party; and*
  - *commercial information of a confidential nature (not being a trade secret) the disclosure of which would, on balance, be contrary to the public interest.*
2. *In weighing up the factors related to disclosure,*
  - *disclosure of this matter to the public would demonstrate accountability and transparency of the Council's operations*
  - *Non-disclosure of the matter and discussion of this item in confidence would protect confidential information provided by St Kilda Tackle and Tucker relating to proposed commercial negotiations regarding extending the lease and Council's commercial position.*

*On that basis the public's interest is best served by not disclosing the **St Kilda Tackle and Tucker - Further Five Year Lease Extension** item and discussion at this point in time.*
3. *Pursuant to Section 90(2) of the Local Government Act 1999 it is recommended the Council orders that all members of the public, except staff of the City of Salisbury on duty in attendance, be excluded from attendance at the meeting for this Agenda Item.*

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**5.0.2 Recommendations from the Salisbury Living Sub Committee Committee:**  
**SLSC2 Strategic Development Projects – Status Report**  
**SLSC3 Salisbury City Centre Land Facilitation Agreement Update**

**Recommendation**

Pursuant to section 83(5) of the *Local Government Act 1999* the Chief Executive Officer has indicated that, if the Committee so determines, this matter may be considered in confidence under Part 3 of the *Local Government Act 1999* on grounds that:

1. *Pursuant to Section 90(2) and (3)(b)(i) and (b)(ii) of the Local Government Act 1999, the principle that the meeting should be conducted in a place open to the public has been outweighed in relation to this matter because:*
  - *it relates to information the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting, or proposing to conduct, business, or to prejudice the commercial position of the council; and*
  - *information the disclosure of which would, on balance, be contrary to the public interest.*
2. *In weighing up the factors related to disclosure,*
  - *disclosure of this matter to the public would demonstrate accountability and transparency of the Council's operations*
  - *Non-disclosure of the matter and discussion of this item in confidence would protect confidential information relating to Council's commercial position.*

*On that basis the public's interest is best served by not disclosing the **Recommendations from the Salisbury Living Sub Committee: SLSC2 Strategic Development Projects – Status Report and SLSC3 Salisbury City Centre Land Facilitation Agreement Update** item and discussion at this point in time.*
3. *Pursuant to Section 90(2) of the Local Government Act 1999 it is recommended the Council orders that all members of the public, except staff of the City of Salisbury on duty in attendance, be excluded from attendance at the meeting for this Agenda Item.*

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## 5.4.1 Community Bus Continuation

### Recommendation

Pursuant to section 83(5) of the *Local Government Act 1999* the Chief Executive Officer has indicated that, if Council so determines, this matter may be considered in confidence under Part 3 of the *Local Government Act 1999* on grounds that:

1. *Pursuant to Section 90(2) and (3)(d)(i) and (d)(ii) of the Local Government Act 1999, the principle that the meeting should be conducted in a place open to the public has been outweighed in relation to this matter because:*
  - *it relates to commercial information of a confidential nature (not being a trade secret) the disclosure of which could reasonably be expected to prejudice the commercial position of the person who supplied the information, or to confer a commercial advantage on a third party; and*
  - *commercial information of a confidential nature (not being a trade secret) the disclosure of which would, on balance, be contrary to the public interest.*
2. *In weighing up the factors related to disclosure,*
  - *disclosure of this matter to the public would demonstrate accountability and transparency of the Council's operations*
  - *non-disclosure of the matter and discussion of this item in confidence would protect confidential information relating to Council's commercial position.*

*On that basis the public's interest is best served by not disclosing the **Community Bus Continuation** item and discussion at this point in time.*
3. *Pursuant to Section 90(2) of the Local Government Act 1999 it is recommended the Council orders that all members of the public, except staff of the City of Salisbury on duty in attendance, be excluded from attendance at the meeting for this Agenda Item.*

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**5.4.2 Salisbury City Centre Land Facilitation Agreement Update (Further Information Report as noted at the Salisbury Living Sub Committee on Tuesday, 11 June 2024)**

**Recommendation**

Pursuant to section 83(5) of the *Local Government Act 1999* the Chief Executive Officer has indicated that, if Council so determines, this matter may be considered in confidence under Part 3 of the *Local Government Act 1999* on grounds that:

1. *Pursuant to Section 90(2) and (3)(b)(i) and (b)(ii) of the Local Government Act 1999, the principle that the meeting should be conducted in a place open to the public has been outweighed in relation to this matter because:*
  - *it relates to information the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting, or proposing to conduct, business, or to prejudice the commercial position of the council; and*
  - *information the disclosure of which would, on balance, be contrary to the public interest.*
2. *In weighing up the factors related to disclosure,*
  - *disclosure of this matter to the public would demonstrate accountability and transparency of the Council's operations*
  - *Non-disclosure of the matter and discussion of this item in confidence would protect confidential information and Council's commercial position.*

*On that basis the public's interest is best served by not disclosing the **Salisbury City Centre Land Facilitation Agreement Update (Further Information Report as noted at the Salisbury Living Sub Committee on Tuesday, 11 June 2024)** item and discussion at this point in time.*

3. *Pursuant to Section 90(2) of the Local Government Act 1999 it is recommended the Council orders that all members of the public, except staff of the City of Salisbury on duty in attendance, be excluded from attendance at the meeting for this Agenda Item.*



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### 5.4.3 Sports Leasing

*\*\*See Late Further Information Item*

**5.4.3FI Sports Leasing** *(to be tabled at Council meeting 24 June 2024)*

#### **Recommendation**

Pursuant to section 83(5) of the *Local Government Act 1999* the Chief Executive Officer has indicated that, if Council so determines, this matter may be considered in confidence under Part 3 of the *Local Government Act 1999* on grounds that:

1. *Pursuant to Section 90(2) and (3)(b)(i) and (b)(ii) of the Local Government Act 1999, the principle that the meeting should be conducted in a place open to the public has been outweighed in relation to this matter because:*
  - *it relates to information the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting, or proposing to conduct, business, or to prejudice the commercial position of the council; and*
  - *information the disclosure of which would, on balance, be contrary to the public interest.*
2. *In weighing up the factors related to disclosure,*
  - *disclosure of this matter to the public would demonstrate accountability and transparency of the Council's operations*
  - *Non-disclosure of the matter and discussion of this item in confidence would protect confidential information relating to Council's commercial position.*

*On that basis the public's interest is best served by not disclosing the **5.4.3FI and 5.4.3 Sports Leasing** item and discussion at this point in time.*
3. *Pursuant to Section 90(2) of the Local Government Act 1999 it is recommended the Council orders that all members of the public, except staff of the City of Salisbury on duty in attendance, be excluded from attendance at the meeting for this Agenda Item.*

**CLOSE**



John Harry  
**CHIEF EXECUTIVE OFFICER**